

# G0358 Evacuation and Re-Entry Planning



Federal Emergency Management Agency Emergency Management Institute

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# Photo: North Sioux City, S.D., June 17, 2011 -- Dakota Dunes residents line-up in their vehicles along Meadow Boulevard awaiting re-entry to their community to inspect their homes after more than two weeks evacuation because of possible flooding from the Missouri River. FEMA and other federal agencies are supporting the State Incident Management Team in their effort to prepare for flooding along the river.

# **Table of Contents**

References	4
Unit 1: Course Introduction and Overview	5
Unit 2: Who is at Risk	15
Unit 3: Community Behavior in Evacuation	29
Unit 4: Evacuation Requirements	41
Unit 5: Evacuation Communications	61
Unit 6: Re-entry	75
Unit 7: Course Conclusion	87
Appendix A: Evacuation and Re-Entry Planning Tool Kit	93
Appendix B: Post Course Test/Answer Sheet	105

Notes Content

### **REFERENCES**



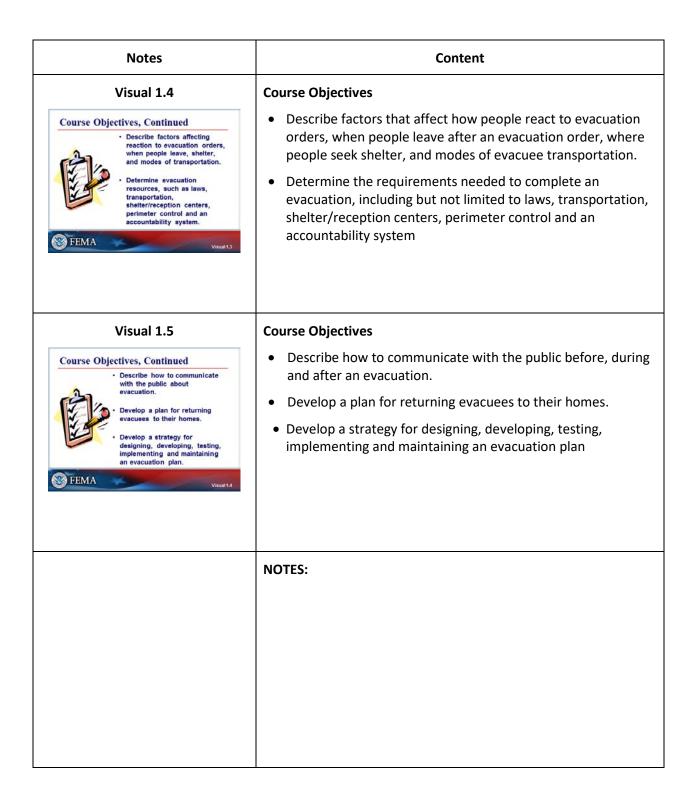
- Report to Congress on Catastrophic Hurricane Evacuation Plan Evaluation, U.S. Department of Transportation in cooperation with the U.S. Department of Homeland Security June 1, 2006
- Criteria for Development of Evacuation Time Estimate Studies, NUREG/CR-7002, Office of Nuclear Security and Incident Response, U.S. Nuclear Regulatory Commission, November 2011
- Developing and Maintaining Emergency Operations Plans CPG 101 Version 2.
- Threat and Hazard Identification and Risk Assessment Guide CPG 201, Second edition.
- Buffalo Creek, WV Flash Flood http://www.wvculture.org/history/buffcreek/bctitle.html
- Disaster Realities in the Aftermath of Hurricane Katrina: Revisiting the Looting Myth, Lauren Barsky, Joseph Trainor, Manuel Torres Disaster Research Center University of Delaware, 2006 (As Submitted) <a href="http://www.colorado.edu/hazards/research/qr/qr184/qr184">http://www.colorado.edu/hazards/research/qr/qr184/qr184</a>. html
- QR229 <u>Explaining Hurricane Evacuation Failure: The Role of Social Factors as Modifiers</u>. Jennifer A. Horney and Kristen Ricchetti-Masterson. 2012. (As Submitted)

**Unit 1: Course Introduction and Overview** 

Notes	Content	
	A suggested schedule for this unit follows:  A. Welcome  B. Course Overview 15 Minutes	15 Minutes
	C. Why an Evacuation and Re-Entry Plan?	45 Minutes
	TOTAL TIME 1.0 Hour 15 minutes	
A. WELCOME	Welcome to the Evacuation and Re-Entry Plannir	ng Course.
Visual 1.0	The range of natural and technological hazards from which communities may be at risk varies greatly around the United States.	
Welcome to G0358 Evacuation and Re-entry Planning Course	Community emergency management programs are intended to mitigate, prepare for, respond to and recover from emergencies created by those hazards.	
FEMA	One of the steps that communities must be prepared to take in an emergency is evacuation of its population on short notice.	
Visual 5.0	FEMA developed this course in response to a field request for training that provides the opportunity to focus on the principles and methods of evacuation and re-entry planning and operations.	
	NOTES:	

### Notes Content Course Schedule Visual 1.1 In Unit One, Why Evacuate?, the need for evacuation and re-Course Schedule entry planning is established. · Unit One: Why Evacuate? · Unit Two: Who Is At Risk? Unit Two, Who Is At Risk?, provides guidelines for identifying risk · Unit Three: Community Behavior in Evacuation. area populations that may require evacuation, including special · Unit Four: Evacuation Requirements. populations and domestic animals. Participants will take a look at · Unit Five: Evacuation Communications. · Unit Six: Re-Entry. their own vulnerability analysis and census data. · Unit Seven: Course Conclusion. Unit Three, Community Behavior in Evacuation, describes typical FEMA evacuation behavior and includes discussion about the implications of that behavior on participants' evacuation and reentry planning. Unit Four, *Evacuation Requirements*, describes the components of an evacuation operation and the resulting legal and logistical requirements that must be in place to successfully carry out such an operation. Participants will review existing plans and procedures to evaluate the consideration of evacuation requirements. Unit Five, Evacuation Communications, covers the communication requirements that must be fulfilled to ensure a successful evacuation operation and the planning implications represented by those requirements. Unit Six, Re-Entry, describes the factors that affect re-entry into the evacuated area, and the requirements for developing a plan to return evacuees to their homes. Participants will determine whether their evacuation plan considers re-entry aspects. In Unit Seven, the Course Conclusion, participants are referred to a job aid consisting of a checklist for identifying what steps their jurisdiction needs to take in their evacuation and re-entry planning efforts. Also in Unit Seven, participants will complete a written test consisting of multiple choice and true-false questions to evaluate achievement of cognitive learning objectives. Answers to the test will be reviewed in class.

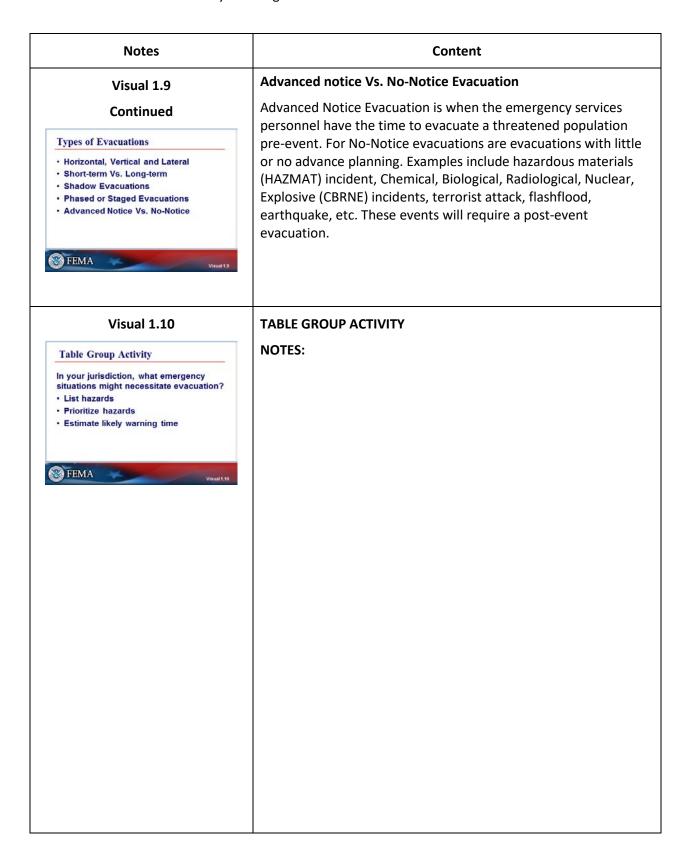
### Notes Content As with any other emergency management function, evacuation **B. COURSE OVERVIEW** must be well planned and frequently exercised. Visual 1.2 Representation of all of the stakeholders in the evacuation process is essential to the development of a workable plan. Good planning results in efficient and effective operations. Unit 1 This Evacuation and Re-Entry Planning Course was developed to Why Evacuate? enable local, tribal, and territorial emergency management personnel to create or improve local evacuation and re-entry plans. FEMA The decision to evacuate is the responsibility of the local, tribal or territorial elected official. This course will focus on planning the operational aspects of evacuation and re-entry, not the process for deciding when to issue the evacuation order. This course considers shelter destinations as a component of evacuation planning, but does not intend to be a shelter operations course. **Course Objectives** Visual 1.3 At the conclusion of the course participants should be able to do **Course Objectives** the following. Describe reasons for pre disaster evacuation and reentry planning, exercising and community education. Describe the reasons for conducting pre-disaster evacuation fer to existing vulnerability lysis to identify hazards hat may require evacuation, warning time expected, and and re-entry planning, exercising and community education. opulations that will be Refer to the community's existing Threat and Hazard Identification and Risk Assessment (THIRA) to identify hazards that may require evacuation, the amount of warning time expected, and the populations that will be affected by an evacuation.



Notes	Content
Visual 1.6  Instructor Expectations  Do	Instructor Expectations
C. WHY AN EVACUATION AND RE-ENTRY PLAN? Visual 1.7  Recent Evacuations  List Recent Evacuations  FEMA  Visual 1.7	The remainder of this unit will focus on the following topics:  Consider the number of mass evacuations recently and the number of individuals evacuated  2012 – Waldo Canyon, Colorado wildfire resulted in 32,000 people evacuated.  2012 Cle Elum, Washington, wildfire resulted in evacuation of approximately 1000 and 60 homes destroyed.  2012 Hurricane Sandy, Municipalities from North Carolina to Massachusetts ordered evacuations of flood prone areas.  Describing situations that necessitate evacuation  Describing the rationale for this training, the course objectives, and the course schedule  Discussing expectations of the instructors and the learners for this training activity  NOTES:

# **Notes** Content Visual 1.8 **Terminology** The term evacuation will be used in this course to mean the Terminology movement of people to a safe area, from an area believed to be · Evacuation - the movement of people to a safe area, from an area believed at risk, when emergency situations necessitate such action. to be at risk, when emergency situations necessitate such action · Re-entry - the return of persons to the evacuated area Re-Entry refers to the return of persons to the evacuated area. FEMA Visual 1.9 Types of evacuation a. Horizontal, Vertical and Lateral **Types of Evacuations** . Horizontal, Vertical and Lateral b. Short-term Vs. Long-term · Short-term Vs. Long-term Shadow Evacuations Phased or Staged Evacuations c. Shadow Evacuations · Advanced Notice Vs. No-Notice d. Phased or Staged Evacuations FEMA e. Advanced Notice Vs. No-Notice Horizontal, Vertical and Lateral The vast majority of evacuations are horizontal in nature. This may include: a. Individuals and families fleeing a burning building. b. People moving inland when a hurricane approaches. Some evacuations may be vertical. For instance: Those in danger move from lower floors in a building to those above if there is a flood. Note: Some evacuees may move to higher floors or rooftops. However, vertical evacuation may prove deadly if waters continue to rise. Lateral Evacuation is used only during a plume release. Under this type of evacuation, travel is at right angles to the plume path (to the extent possible) and away from the plume centerline.

Notes	Content	
Visual 1.9	Short-term Vs. Long-term	
Continued	Evacuations may be:	
Types of Evacuations  - Horizontal, Vertical and Lateral - Short-term Vs. Long-term - Shadow Evacuations - Phased or Staged Evacuations - Advanced Notice Vs. No-Notice	<ul> <li>A. Short term - People may be able to return to their homes or offices within hours or days if the danger has passed or the damage is minor.</li> <li>B. long term – <ul> <li>a. If buildings are condemned due to the disaster.</li> <li>b. If a geographic area has been contaminated by poisonous chemicals or radiation above safe levels.</li> </ul> </li> </ul>	
	Shadow Evacuations	
	Some warnings may elicit protective actions by people outside the area at risk for which protective action recommendations are being made. A well-documented account of this is "shadow evacuation." This phenomenon describes people in an area not being advised to evacuate, leaving the area anyway.	
	Shadow evacuation caused issues during Hurricane Rita in 2005. Vague instructions and statements from authorities, misconceptions about vulnerability and the timing (just 2 weeks after Hurricane Katrina).	
	The impact of shadow evacuations are traffic can came to a standstill leading to driver frustration, and depletion of available fuel supplies. It also impacts the movement of persons with disabilities, access or functional needs from their homes, hospitals and other care facilities.	
	Phased or Staged Evacuations	
	System of evacuation in which different parts of the building or city are evacuated in a controlled sequence rather than all at once. This reduces the potential occurrences of shadow evacuation, phased or staged evacuation plans have been developed in several states.	
	Phased or staged evacuations are also with their own set of issues. Chief among them is many evacuees tend to wait for clear evacuation orders before leaving. Thus creating a tendency for later evacuations.	
	Example, such as, hurricanes and flooding.	



Notes	Content
Visual 1.11	DISCUSSION QUESTIONS
Discussion Questions  What level of government is responsible for evacuation and reentry planning?  Have any of you been involved in an evacuation and/or re-entry operation?  FEMA  Vesual 5.11	What level of government is responsible for evacuation and reentry planning?
	NOTES:

G0358 Evacuation and Re-Entry Planning

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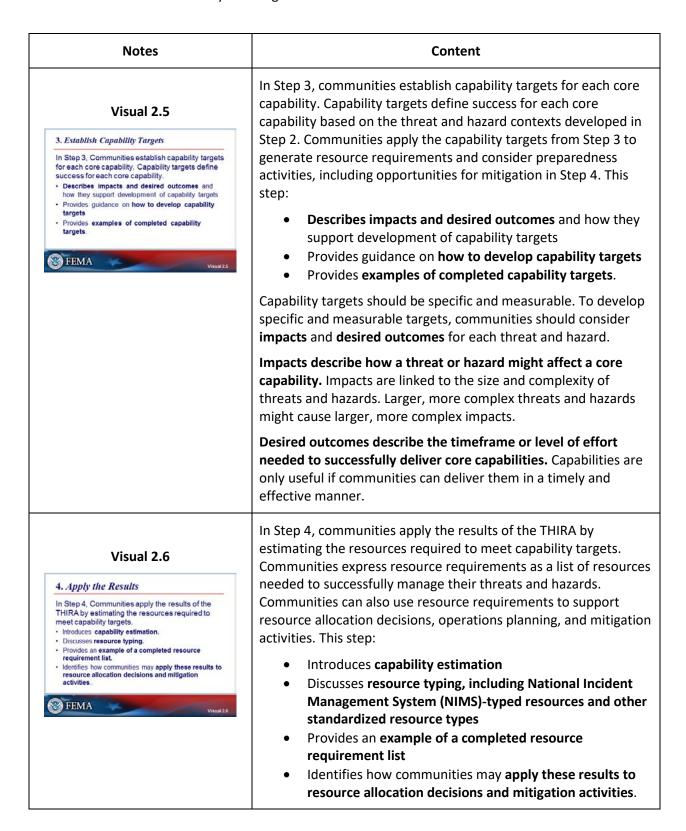
Unit 2: Who is at Risk

Notes	Content	
Visual 2.0	WHO IS AT RISK?	
G0358 Evacuation and Re-entry Planning Course Unit 2		
Who is at Risk?		
FEMA Visual 2.0	Suggested schedule for this unit follows:	
	A. Unit Introduction	5 Minutes
	B. Identifying Risk Areas	55 Minutes
	C. Identifying Populations at Risk	1.0 Hour
	TOTAL TIME	2.0 Hours
	Developing and Maintaining Emergency Operations Plans - CPG 101 Second Edition.	
	Threat and Hazard Identification and Risk Assessment Guide CPG 201 Second edition.	

# Content Notes Unit One included a discussion about the hazards that threaten A. Unit Introduction your jurisdiction, and specifically the hazards that could require Visual 2.1 an evacuation of some portion of the population. Unit Objectives Once the need for evacuation planning is acknowledged, the Identify the Four Steps of the THIRA process. goals for evacuation must be identified. Identify the population that may need to evacuate. An evacuation plan must identify who is at risk for any or all of Describe groups that are considered at risk populations. these hazards in order to develop contingencies for moving risk population to safety when necessary. **Objectives** This unit will enable participants to do the following: Identify the Four Steps of the THIRA Process. Identify the population that may need to evacuate. Describe groups that are considered at risk populations. Identify populations at risk for a known hazard. Are there any questions about the Unit Two objectives? Visual 2.2 The THIRA process is flexible and scalable and will work for communities of all sizes. Communities can adapt these four steps THIRA Process to meet their specific needs and resources. FEMA

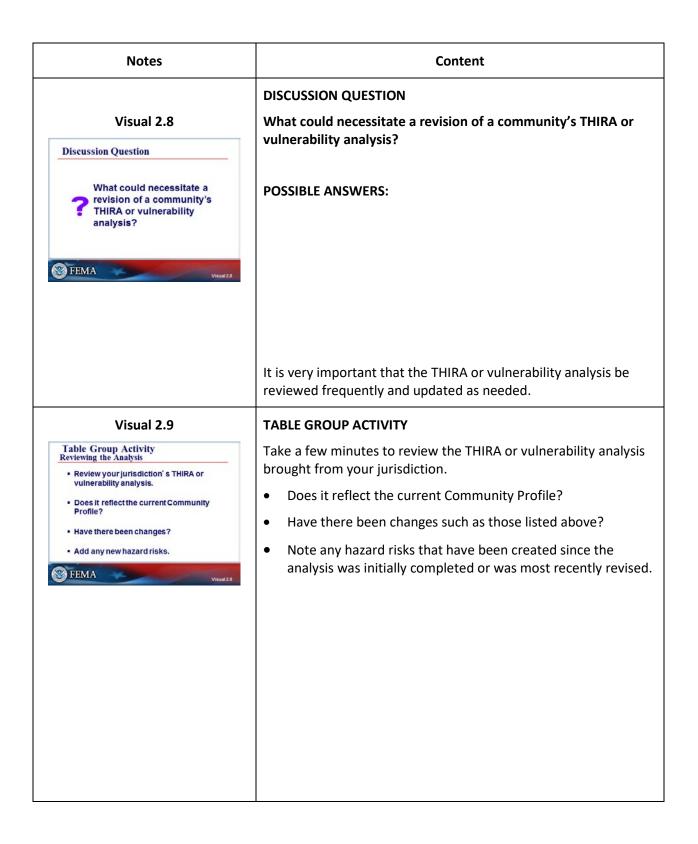
Notes	Content	
B. Identifying Risk Areas Visual 2.3	Threat and Hazard Identification and Risk Assessment CPG 201 (version 2)	
I. Develop a list of community-specific threats and hazards.  Step 1 of the THIRA process:  Defines the types of threats and hazards that communities should consider  Introduces sources of threat and hazard information  Describes factors to consider when selecting threats and hazards for inclusion in the THIRA  Provides guidance on updating previous THIRA submissions.	A THIRA is similar process to the Hazard Vulnerability assessment or analysis.  The THIRA process consists of four basic steps:  In Step 1 of the THIRA process, communities develop a list of community-specific threats and hazards. This section:  • Defines the types of threats and hazards that communities should consider  • Introduces sources of threat and hazard information  • Describes factors to consider when selecting threats and hazards for inclusion in the THIRA  • Provides guidance on updating previous THIRA submissions.	
Visual 2.3 Continued	Communities face a variety of threats and hazards. The three types of threats and hazards are:  • Natural hazards, which result from acts of nature, such as	
Develop a list of community-specific threats and hazards.  Step 1 of the THIRA process:     Defines the types of threats and hazards that communities should consider     Introduces sources of threat and hazard information     Describes factors to consider when selecting threats and hazards for inclusion in the THIRA Provides guidance on updating previous THIRA submissions.  FEMA  Visual 2.3	<ul> <li>hurricanes, earthquakes, tornadoes, animal disease outbreak, pandemics, or epidemics.</li> <li>Technological hazards, which result from accidents or the failures of systems and structures, such as hazardous materials spills or dam failures.</li> <li>Human-caused incidents, which result from the intentional actions of an adversary, such as a threatened or actual chemical attack, biological attack, or cyber incident.</li> </ul>	
	The focus in this step is on deciding what should or should not be on the list. For example, a coastal jurisdiction in Oregon might include a tsunami while an inland jurisdiction that would not be directly impacted may not.	

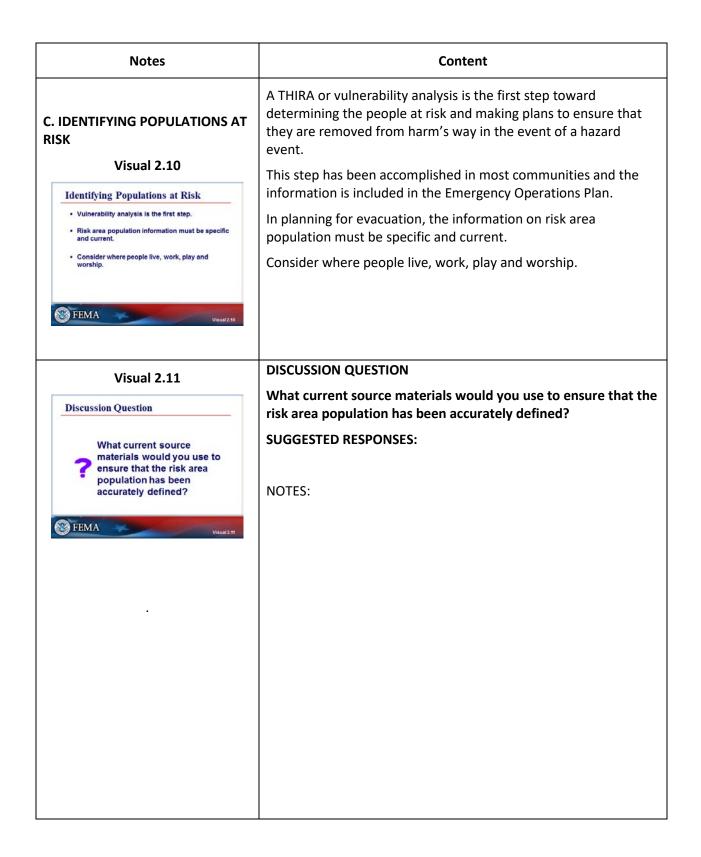
### Notes Content In Step 2 of the THIRA, communities add context descriptions to each threat and hazard identified in Step 1. Context descriptions Visual 2.4 outline the conditions, including time and location, under which a threat or hazard might occur. This section: 2. Give Threats and Hazards Context In Step 2. Communities add context descriptions to Identifies factors to consider when developing context each threat and hazard identified. Context descriptions outline the conditions, under which a descriptions threat or hazard might occur. · Identifies factors to consider when developing Provides examples of a completed threat/hazard context context descriptions Provides examples of a completed description. threat/hazard context description. To develop threat and hazard context descriptions, communities FEMA should take into account the **time**, **place**, and **conditions** in which threats or hazards might occur. Communities can use expert judgment or analysis of probability and statistics to inform the descriptions of the different threat and hazard conditions. Threats and hazards can have different impacts depending on the time, place, and conditions in which they occur. As such, Visual 2.4 communities may need to develop more than one context Continued description for a threat or hazard. For example, a hurricane-prone community may need multiple context descriptions to account 2. Give Threats and Hazards Context for varying storm intensities, landfall locations, and landfall times. In Step 2. Communities add context descriptions to each threat and hazard identified. Context For any given community, there are countless combinations of descriptions outline the conditions, under which a threat or hazard might occur threat and hazard conditions that lead to slightly different · Identifies factors to consider when developing context descriptions contexts. Communities need not consider every combination; Provides examples of a completed threat/hazard context description. rather they should include those details that affect what the community needs to be prepared for. FEMA Communities should recognize that past experience with threats and hazards may differ from the future threat and hazard environment. Factors such as **demographics**, **climate**, and the built environment are subject to change. Communities should consider these factors when developing threat and hazard context descriptions.

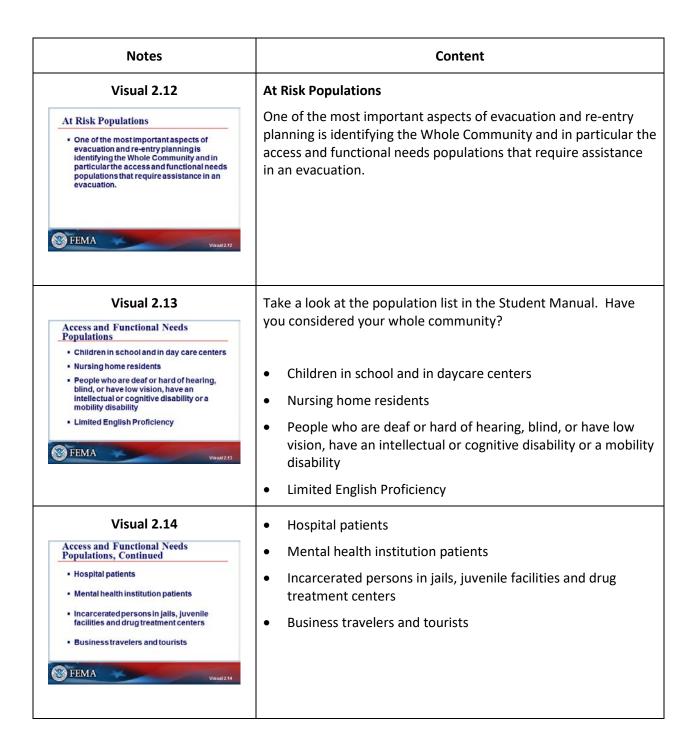


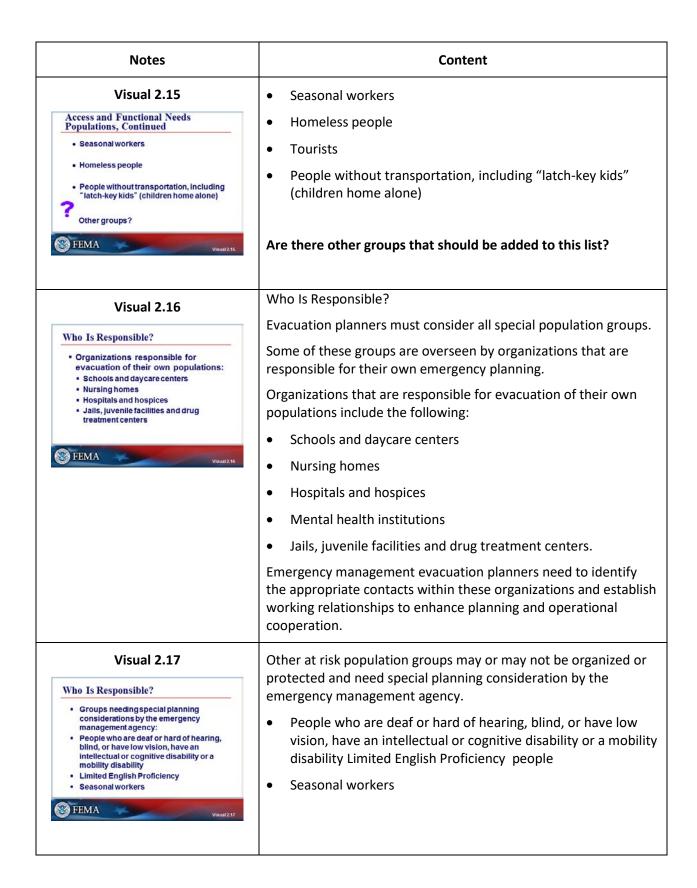
### **Notes** Content Communities should consider the resources needed to achieve the capability targets. As a first step, communities can identify Visual 2.6 the major actions needed to achieve their capability targets. Continued Communities should strive to identify mission-critical activities. Communities can draw mission-critical activities from current community-level plans, as well as from the National Planning Frameworks. 4. Apply the Results In Step 4, Communities apply the results of the Communities should consider the quantity and types of resources THIRA by estimating the resources required to meet capability targets. needed to complete each mission-critical activity in support of · Introduces capability estimation · Discusses resource typing. the capability targets. To identify quantity and types of resources, Provides an example of a completed resource requirement list. communities can use existing tools and information sources, such Identifies how communities may apply these results to resource allocation decisions and mitigation as: FEMA Strategic, operational, and/or tactical plans Resource typing data, including standardized resource characteristics Existing capacity analysis and capability calculators Resource typing is categorizing, by capability, the resources requested, deployed, and used in incidents. Resource typing helps communities request and deploy needed resources through the use of common terminology. Communities should develop resource requirements expressed as a list of NIMS-typed resources or other standardized resources. A community can use its THIRA results to make decisions about how to allocate limited resources. By establishing resource requirements, a community determines the resources needed to achieve capability targets. Through the THIRA process, communities can identify opportunities to employ mitigation plans, projects, and insurance to reduce the loss of life and damage to property. In this way, communities can reduce the impacts they need to manage, and hence reduce the resources needed to achieve capability targets. Using THIRA results to inform mitigation activities aligns with the traditional mitigation planning process of identifying hazards, assessing losses to the community, and setting mitigation priorities and goals for the community.

### **Notes** Content **Computer Models** Visual 2.7 Planners may use mathematical models that provide information about which areas of a community will be affected and where Computer Models evacuation plans are needed. · Provide information about which areas of a community will be affected and where HAZUS is a nationally applicable standardized methodology evacuation plans are needed HAZUS MH Hazards, United States that contains models for estimating potential losses from Sea, Lake and Overland Surges from rricanes (SLOSH) earthquakes, floods, and hurricanes. HAZUS uses Geographic HURREVAC National Flood Insurance Maps Information Systems (GIS) technology to estimate physical, CAMEO - Computer-Aided Management of Emergency Operations economic, and social impacts of disasters. It graphically FEMA illustrates the limits of identified high-risk locations due to earthquake, hurricane, and floods. (http://www.fema.gov/hazus) Another computer model called Sea, Lake and Overland Surges from Hurricanes (SLOSH) provides information on hurricane storm surge by geographic sector. (http://www.nhc.noaa.gov/ssurge/ssurge\_slosh.shtml) HURREVAC is the decision support tool of the National Hurricane Program, administered by FEMA, the USACE, and the NOAA National Hurricane Center. (http://www.hurrevac.com)/ National Flood Insurance Maps identify flood hazard areas. CAMEO - The CAMEO software suite initially was developed because NOAA recognized the need to assist first responders with easily accessible and accurate response information. Since 1988, EPA and NOAA have collaborated to augment CAMEO to assist both emergency responders and planners. CAMEO has been enhanced to provide emergency planners with a tool to enter local information and develop incident scenarios to better prepare for chemical emergencies. With this type of information the planner can designate areas that must be evacuated in any threat, and those that may sustain moderate damage that would not necessitate a full evacuation.



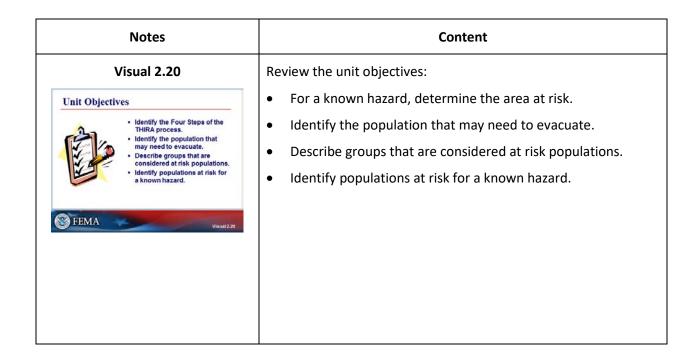






# Notes Content **Visual 2.18** Homeless people Tourists and business travelers Who Is Responsible? Groups needing special planning People without transportation. considerations by emergency management agency: (continued) Homeless people - Tourists and business travelers · People without transportation **FEMA TABLE GROUP ACTIVITY Visual 2.19** Let's take a closer look at special populations for which Table Group Activity Access and Functional Needs Populations emergency management must develop evacuation plans. Review the Access and Functional Needs populations for which emergency management must develop evacuation What factors make these groups "at risk"? How can the factors be addressed to ensure that these groups · What factors make these groups "at risk"? can be evacuated safely when necessary? How can the factors be addressed to ensure that these groups can be evacuated FEMA NOTES:

Notes	Content
Visual 2.19	Homeless people
Continued	Locating homeless people to provide information
Table Group Activity Access and Functional Needs Populations	Lack of resources for shelter
<ul> <li>Review the Access and Functional Needs populations for which emergency management must develop evacuation</li> </ul>	Possible lack of transportation
plans.  • What factors make these groups "at risk"?	•
How can the factors be addressed to ensure that these groups can be evacuated	Tourists and business travelers
safely?	Lodging establishment may or may not have evacuation plan
FEMA Visual 2.19	Lack of resources for shelter
	Lack of knowledge about area
	Communication issues
	Possible lack of transportation
	People without transportation
	Transportation requirements
	NOTES:

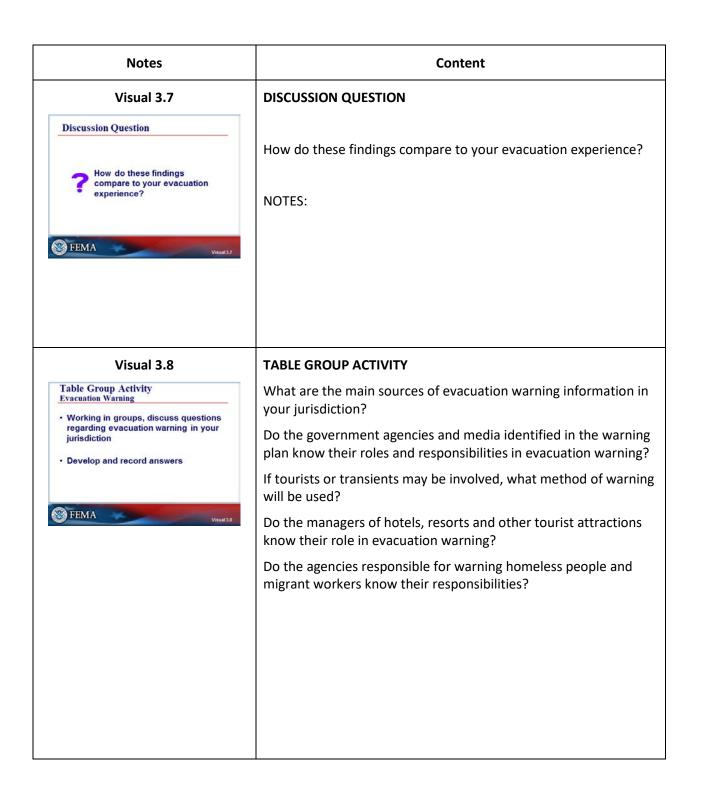


**Unit 3: Community Behavior in Evacuation** 

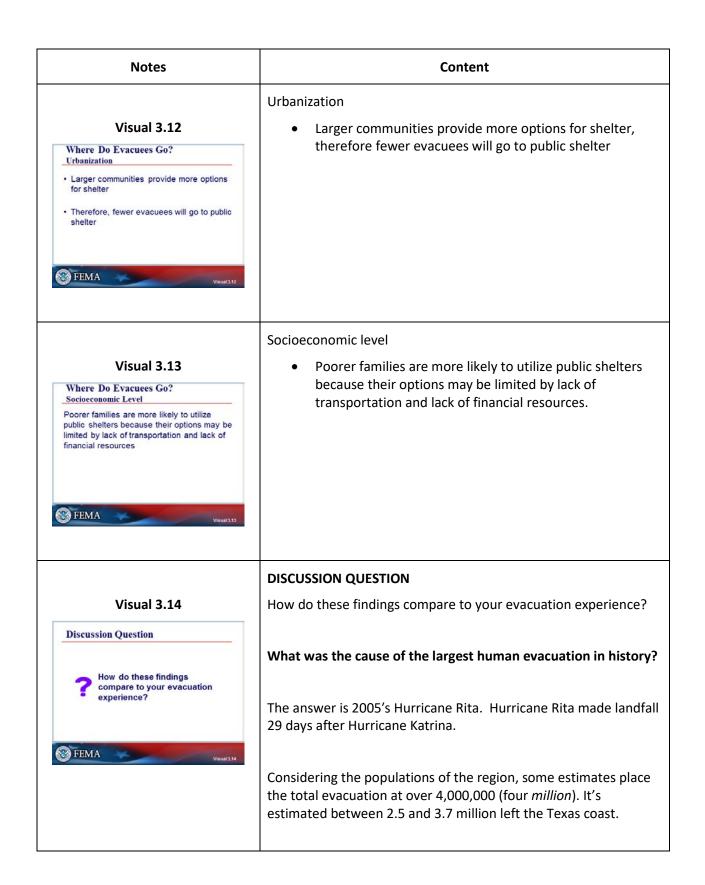
Notes	Content	
	Effective planning for evacuation and re-entry requires some knowledge of how people are likely to behave when they:  • Perceive that an evacuation order is likely.	
Visual 3.0		
G0358	Receive an evacuation order.	
Evacuation and Re-entry Planning Course	Are involved in an evacuation.	
Unit 3	Wish to re-enter the evacuated area.	
Community Behavior in	Receive permission to re-enter the eva-	cuated area.
Evacuation  FEMA  West 3.0	Research has shown that many emergency managers and other officials responsible for evacuation and re-entry believe myths about evacuation and shelter behavior.	
	Emergency managers must base evacuation and Re-Entry Plans on fact, not myth.	
	Unit Three describes how various groups have behaved during actual evacuation operations.	
	A suggested schedule for this unit follows:	
	A. Introduction	5 Minutes
	B. Warning Behavior	25 Minutes
	C. Evacuation Destinations and Transportation	15 Minutes
	D. Evacuation Behavior of Owners of Domestic Animal	15 Minutes
	E. Crowd Behavior and Looting	15 Minutes
	F. Table Group Activity	30 Minutes
	TOTAL TIME	1.75 Hours
REFERENCES	The following sources will provide information used in this unit:	
	Buffalo Creek, WV Flash Flood <a href="http://www.wvculture.org/history/buffcreed">http://www.wvculture.org/history/buffcreed</a>	ek/bctitle.html
	Disaster Realities in the Aftermath of Hurrio the Looting Myth, Lauren Barsky, Joseph Tr Disaster Research Center University of Dela http://www.colorado.edu/hazards/research	rainor, Manuel Torre <b>s</b> aware, 2006

### **Notes** Content A. Introduction At the conclusion of the unit you should be able to discuss social factors that affect the following evacuation and re-entry issues: Visual 3.1 How long it typically takes to warn a community Unit Objectives Discuss social factors When people leave a community after a warning is issued affecting the following evacuation and re-entry Where people seek shelter after a warning is issued ssues: How long it typically takes to warn a When people leave a community after a warning is issued Where people seek shelter after a warning is issued FEMA Visual 3.2 Evacuation behavior of owners of domestic animals at risk Unit Objectives, Continued Modes of transportation used by evacuees Discuss social factors Probability of looting behavior during disaster. affecting the following evacuation and re-entry ssues: Evacuation behavior of owners of domestic animals at risk Modes of transportation used by Probability of looting behavior during FEMA В. What kind of behavior should emergency planners expect from WARNING BEHAVIOR risk area populations that are warned to evacuate? Visual 3.3 Research has shown that this is a difficult question to Warning Behavior answer, because each risk population is different, and the What kind of behavior should emergency circumstances of every evacuation are different. planners expect from risk area populations that are warned to evacuate? Difficult to answer due to variability in risk population and evacuation circumstances However there are some trends that have been consistent There are trends based on research that may be useful in planning enough in the research to be useful in your evacuation and re-entry planning efforts. 😸 FEMA

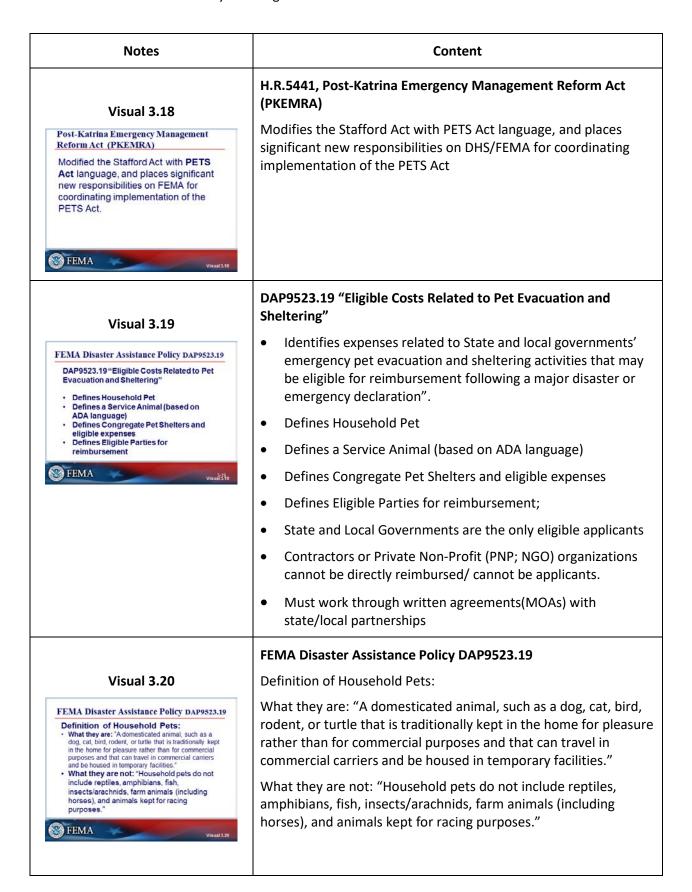
### **Notes** Content What factors influence when people evacuate? Visual 3.4 Amount of warning time (disaster type) **Factors Influencing Evacuation** Low warning rates occurred in incidents of flash · Amount of warning time Lowest warning rates occurred in flash flooding incidents (Buffalo Creek, WV) flooding such as the 1972 Buffalo Creek, West Virginia · Residents may not evacuate based on a Flood, where 125 people died, 1,100 were injured and fear of looting 4000 were homeless. · Residents with Access and Functional needs may not evacuate based on a fear that the shelter cannot Residents may not evacuate based on a fear of looting accommodate them Residents with Access and Functional needs may not FEMA evacuate based on the fear that shelters cannot accommodate them Visual 3.5 Population being warned Residents know where to find warning information and **Factors Influencing Evacuation** what sources they trust. Population being warned · Residents know where to find warning information and what sources they trust Transients are less likely to watch or listen to the local · Transients are less likely to watch or listen to local media media. · Tourists and business travelers gather information from lodging employees and "temporary neighbors" Tourists and business travelers often gather information from lodging employees and "temporary neighbors." FEMA Visual 3.6 Sense of urgency Individuals consider home construction and location, family **Factors Influencing Evacuation** safety and needs, and data from the Media on storm tracks, Sense of urgency · Individuals consider home, family safety and storm strength and probabilities. needs, and Media storm data · Decisions to evacuate are determined by perceived risk, rather than last evacuation Decisions to evacuate are determined by perceived risk as · People evacuate when they believe it is dangerous to stay defined by the factors listed above, rather than on the experience in the last evacuation. FEMA People evacuate when they believe it is dangerous to stay.

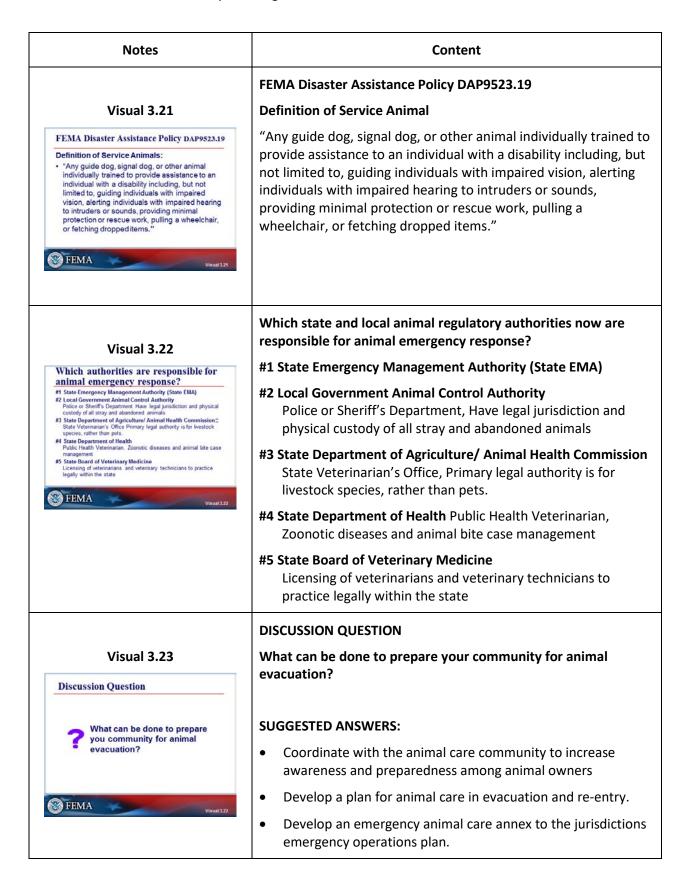


### **Notes** Content C. EVACUATION DESTINATIONS Prior evacuation research indicates that the destinations reported AND TRANSPORTATION likely reflect connections to family and friends, previous homes, Visual 3.9 or areas with a high perception of safety Length of forewarning Where Do Evacuees Go? Length of forewarning Length of Forewarning If the length of forewarning is short, the options for · If length of forewarning is short, options for shelter are reduced, sending more people to shelter are reduced, sending more people to public public shelter shelter QR229 Explaining Hurricane Evacuation Failure: The Role of Social FEMA Factors as Modifiers. Jennifer A. Horney and Kristen Ricchetti-Masterson. 2012. (As Submitted) Anticipated length of evacuation Visual 3.10 Where Do Evacuees Go? If the evacuation is estimated to be short (one or two Anticipated Length of Evacuation days), evacuees are more likely to stay with friends or . If evacuation is estimated to be short (1 or 2 days), evacuees are more likely to stay with relatives. friends or relatives For longer periods, evacuees are more likely to seek other For longer periods, evacuees are more likely to seek other options, including public shelter and short-term rental options for their families, including public shelter and short-term rental. FEMA Community preparedness **Visual 3.11** Where Do Evacuees Go? When community preparedness is high, public shelters are more Community Preparedness likely to be used because: When community preparedness is high, public shelters are more likely used Shelters will be better equipped and more appealing to because: Shelters will be better equipped and more appealing to evacuees More people are informed about availability and location of public shelters Information is likely to be more readily available so that more people are informed about availability and location of public shelters. FEMA



### Notes Content D. Evacuation Behavior of **Domestic Animals and Evacuation** Owners of Domestic Animal There are approximately 70 million pet dogs in the U.S. **Visual 3.15** and 74.1 million pet cats. The average veterinary expenditure per household for all **Domestic Animals and Evacuation** There are approximately 70 million pet pets was \$375 in 2011. dogs in the U.S. and 74.1 million pet https://www.avma.org/KB/Resources/Statistics/Pages/Market-· After Katrina as many as 50,000 pets and other animals may have been left research-statistics-US-Pet-Ownership-Demographicsbehind. Sourcebook.aspx FEMA **Visual 3.16** In 2011, six-out-of-ten pet owners, or 63.2%, considered their pets to be family members. **Domestic Animals and Evacuation** In 2011, six-out-of-ten pet owners, or 63.2%, considered their pets to be family How will this affect evacuee behavior? members. · How will this affect evacuee behavior? FEMA Pet Evacuation and Transportation Standards Act of 2006 – "The P.E.T.S. Act"(10/06/06) **Visual 3.17** Amends Section 403 of the Stafford Disaster and Relief PETS Act of 2006 Emergency Assistance Act "to ensure that State and local Pet Evacuation and Transportation emergency preparedness operational plans address the needs of Standards Act of 2006 - "The P.E.T.S. Act" Amends Section 403 of the Stafford Act "to individuals with household pets and service animals following a ensure that State and local emergency major disaster or emergency." preparedness operational plans address the needs of individuals with household pets and service animals following a major disaster or emergency." FEMA

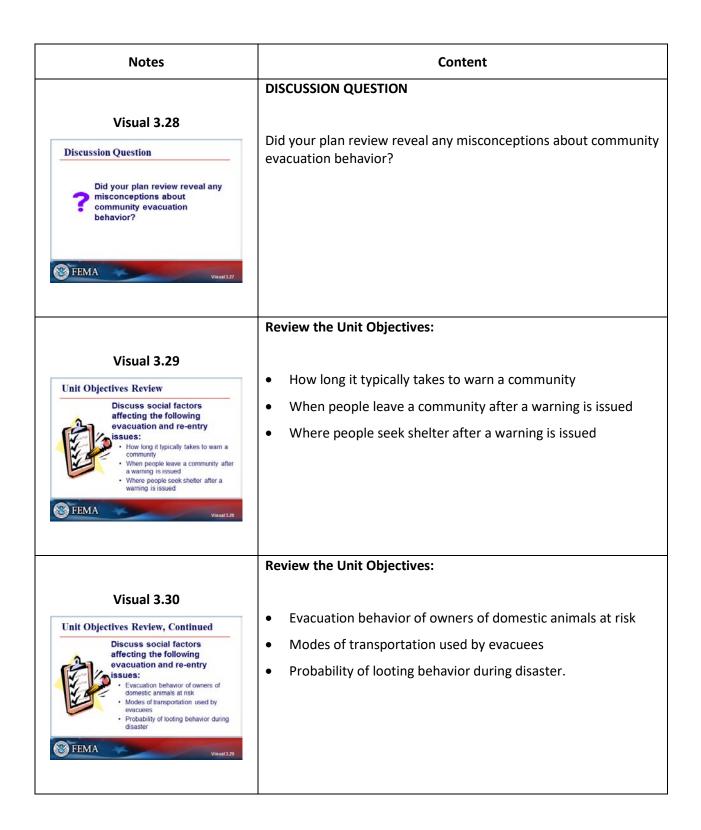




#### **Notes** Content **DISCUSSION QUESTION** E. Crowd Behavior and Looting What is looting? Visual 3.24 **Discussion Question SUGGESTED RESPONSE:** Looting is stealing from unprotected businesses and homes. What is Looting? Looting is also a temporary manifestation of a new group norm, but the understanding of who can do what with valuable resources has broken down. FEMA Studies indicate that people considering evacuation, fear looting in the evacuated area In civil disorders, looting is widespread. Visual 3.25 In the few cases where looting has occurred following a disaster event, it was inconsistent with the patterns of civil disturbance Looting Civil Disturbances vs Natural Disasters looting. · In civil disorders looting is widespread; in disaster areas looting is rare. In civil disturbances looters tend to work in pairs or small · In civil disturbances looters tend to work in groups; in natural disasters looting has been carried out by pairs or small groups; in natural disasters looting has been carried out by individuals. individuals. · In civil disturbances looting is very public; in natural disasters looting is covert and secret. In civil disturbances looting is very public; in natural disasters looting is covert and secret FEMA The likelihood of looting is affected by three social factors: Visual 3.26 1. In highly stratified society where there is a sense of powerlessness among the low socioeconomic population, **Looting: Social Factors** the likelihood of looting after a disaster increases. Looting after disasters is more likely to 2. If theft occurs on a day-to-day basis, it is likely to continue There is a sense of powerlessness among the low socioeconomic population, they may be looting for survival supplies after a disaster. · If theft occurs on a day-to-day basis There is a temporary loss of social control by legitimate authority 3. Looting is more likely to occur when there is a temporary loss of social control by legitimate authority. FEMA Disaster Realities in the Aftermath of Hurricane Katrina: Revisiting the Looting Myth, Lauren Barsky, Joseph Trainor, Manuel Torres Disaster Research Center University of Delaware, 2006

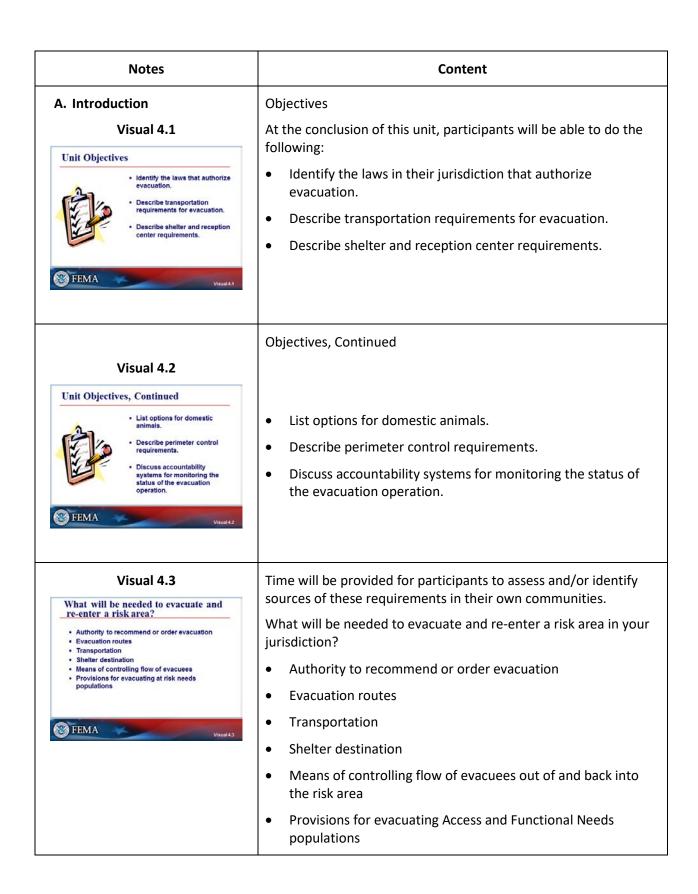
http://www.colorado.edu/hazards/research/qr/qr184/qr184.html

## **Notes** Content F. Table Group Activity This unit has provided the opportunity to discuss how people can be expected to behave during evacuation and re-entry **Visual 3.27** operations. **Table Group Activity** Community Behavior in Evacuation · Review existing emergency operations or evacuation plans The remainder of this session will be devoted to reviewing existing emergency operations or evacuation plans and deciding if Working in groups, discuss questions regarding evacuation behavior the assumptions about community behavior are consistent with · Develop and record answers the information presented in this unit. FEMA Consider the following: Do the hazards that threaten your community allow for enough warning to evacuate prior to the event? How many and what types of transients are in your community at any given time? (Consider tourists, business travelers, migrant workers and homeless people.) What are peak times for the transient population? How are they likely to receive evacuation warnings? How often have evacuation warnings been issued in your community over the past five years? How have residents and transients responded? Where are evacuees from your jurisdiction likely to go, given the estimated amount of warning and the other social factors that affect evacuation destination? How are evacuees from your jurisdiction likely to get to evacuation destinations? What are the everyday law enforcement issues in your community? What law enforcement issues can be expected in your community during and after a natural or technological disaster?

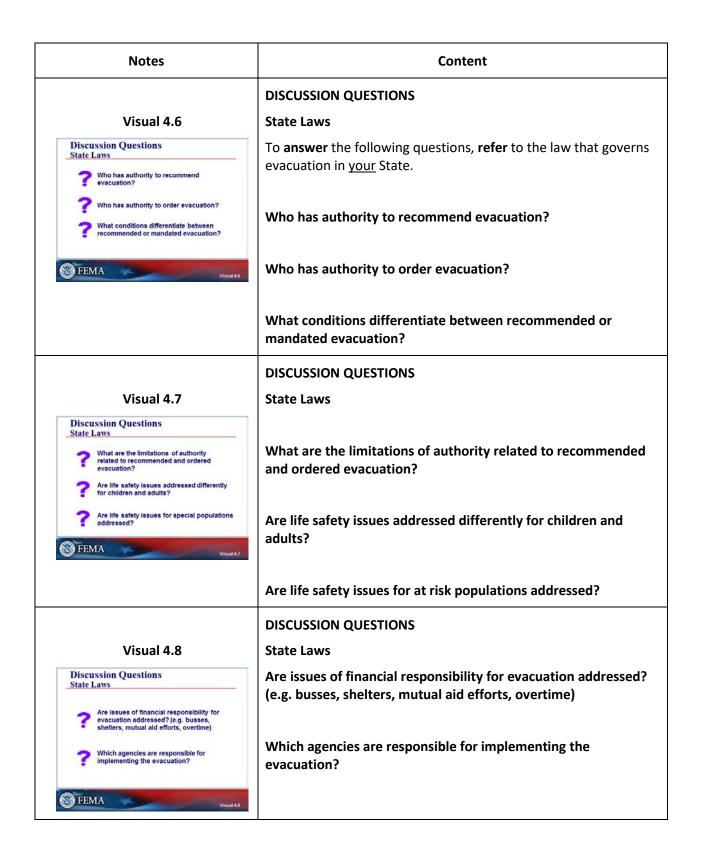


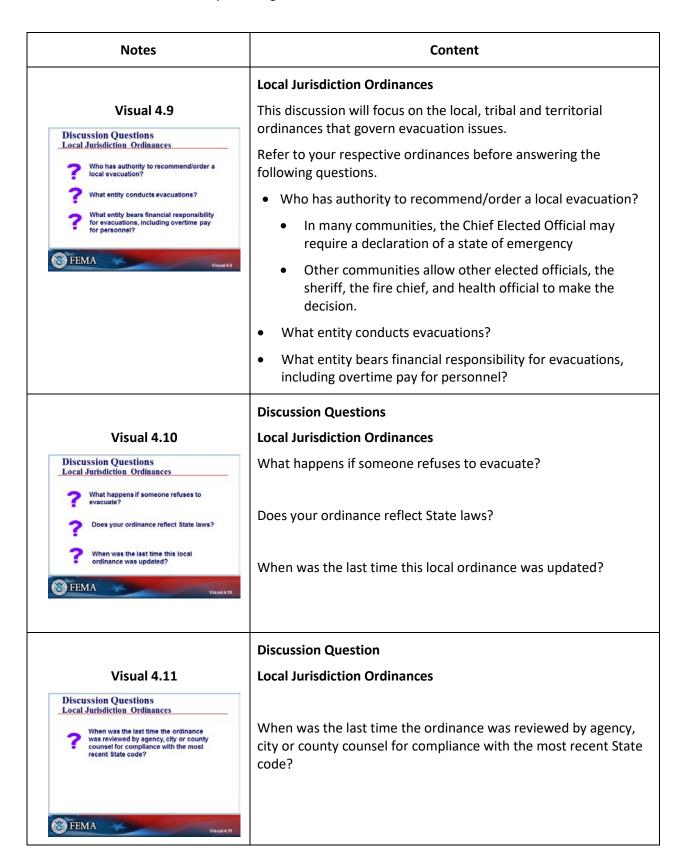
**Unit 4: Evacuation Requirements** 

Notes	Content	
	Evacuation Requirements	
Visual 4.0	This unit will cover the following topics:	
G0358 Evacuation and Re-entry Planning Course  Unit 4 Evacuation Requirements	<ul> <li>Laws that authorize evacuation</li> <li>Transportation requirements - transportation routes, traffic control, dealing with disabled vehicles and accidents, special transportation needs</li> <li>Shelters and reception centers – at risk populations, provisions for domestic animals, provisions for essential government workers to keep track of their families</li> <li>Perimeter control requirements</li> <li>Accountability - ensuring that all people are evacuated</li> </ul>	
	State laws on evacuation vary significantly. The instruct must research those laws for discussion in this unit. Bri copies of State, local, tribal and territorial ordinances to class for reference.	
	Be able to verify:	
	- Who has authority to recommend order evacuation	evacuation or
	<ul> <li>Limitations of authority in recommended and order evacuations</li> </ul>	
	<ul> <li>How life safety issues are addresse adults and special populations</li> </ul>	ed for children,
	- Financial responsibility for evacuat	ion
	Agencies responsible for implementing entry	gevacuation and re-
	A suggested schedule for this unit follows:	
	A. Introduction	5 Minutes
	B. Authority for Evacuation	20 Minutes
	C. Transportation Requirements	20 Minutes
	D. Shelters and Reception Centers	15 Minutes
	E. Requirements for Domestic Animals	10 Minutes
	F. Perimeter Control Requirements	10 Minutes
	G. Accountability	10 Minutes
	TOTAL TIME	1.5 Hours

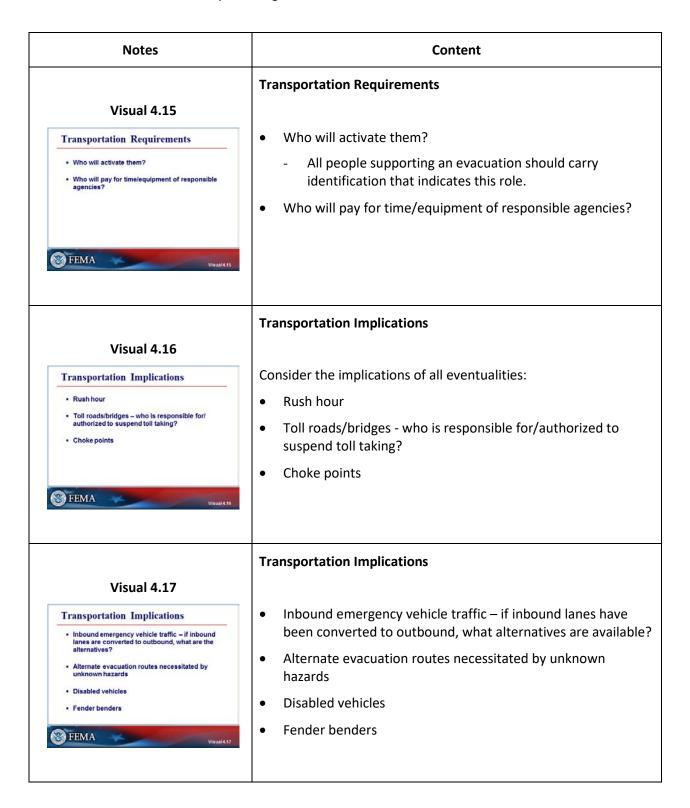


Notes	Content
What will be needed to evacuate and re-enter a risk area  - Means of informing the evacuees and the general public - Assembly areas for picking up people without transportation - Means of controlling access to and securing the evacuated area - Provisions for return of evacuees to their homes	<ul> <li>Means of informing the evacuees and the general public on evacuation activities and actions they should take</li> <li>Assembly areas for picking up people without private transportation</li> <li>Means of controlling access to the evacuated area</li> <li>Security for the evacuated area</li> <li>Provisions for return of evacuees to their homes</li> <li>This unit will focus on several of those requirements.</li> <li>Communication requirements and re-entry will be covered in other units.</li> </ul>
B. Authority for Evacuation  Visual 4.5  Authority for Evacuation  State Laws  • The evacuation annex must identify the scope of authority for undertaking the movement of people from the risk area.  The discussion for this section will be based on the research completed by the instructor, prior to the course, on State-specific evacuation authority.	State Laws  The evacuation annex must identify the scope of authority for undertaking the movement of people from the risk area.

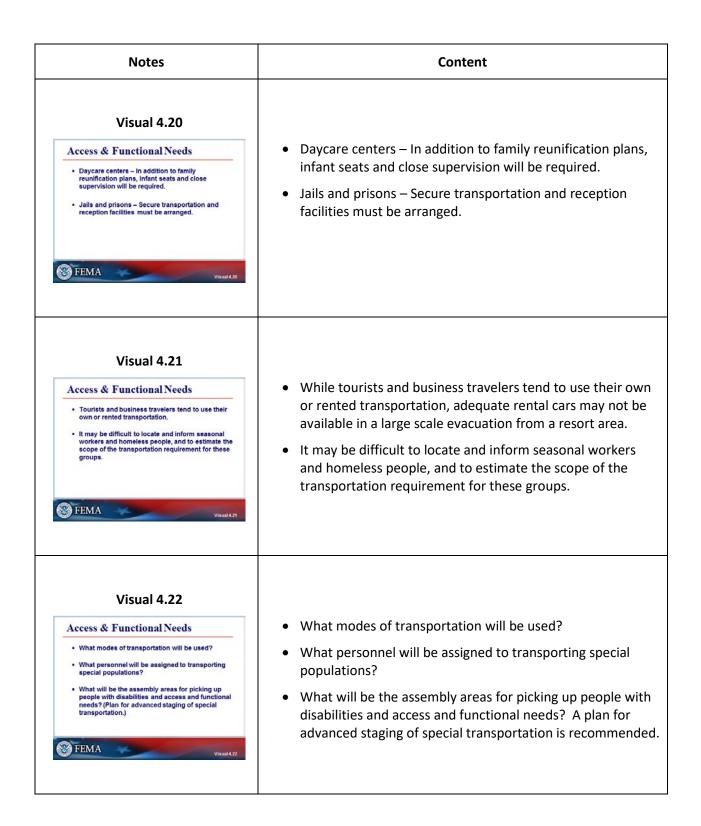




# Notes Content **C.** Transportation Requirements **Transportation Requirements Visual 4.12** Here are several questions that must be answered by planners. Transportation Requirements What are the evacuation routes? . What are the evacuation routes? · Who has the authority to alter normal traffic flow? Need special signs and markings . Do people know which routes to take? Coordinate with the State department of transportation Who has the authority to alter normal traffic flow? FEMA Do people know which routes to take? **Transportation Requirements Visual 4.13** How will traffic be controlled? Transportation Requirements · How will traffic be controlled? Do the responsible agencies know what's expected of them? Do the responsible agencies know what's expected of them? Have they received any type of "training"? . Have they received any type of "training"? FEMA **Transportation Requirements Visual 4.14** Have responsible agencies ever participated in an evacuation Transportation Requirements or an evacuation simulation? Have responsible agencies ever participated in an evacuation or an evacuation simulation? Do the responsible agencies have access to the Do the responsible agencies have access to the equipment/resources needed to move the evacuation traffic along? equipment/resources needed to move the evacuation traffic along? FEMA

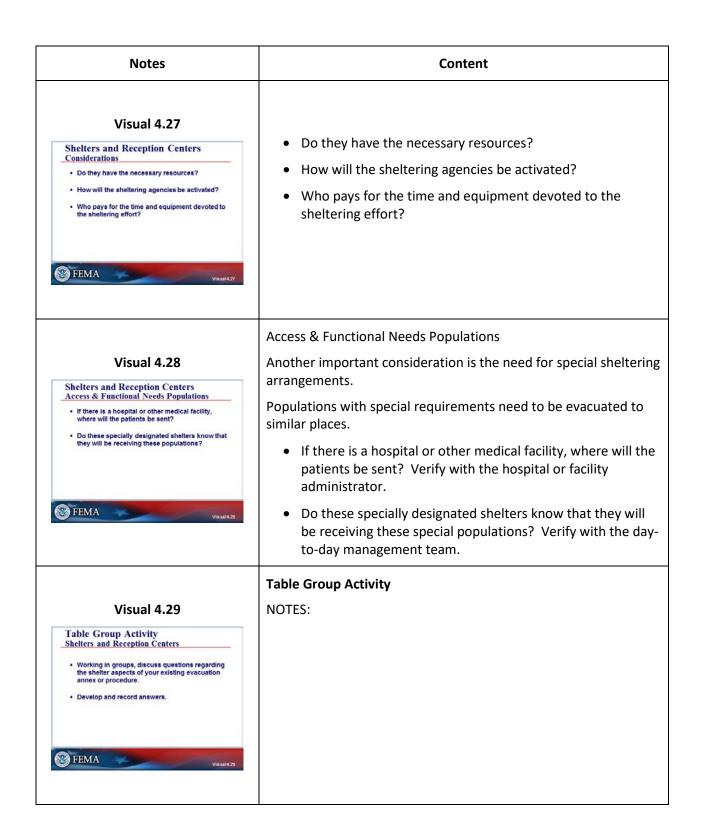


Notes	Content
	Access and Functional Needs Transportation
	As we discussed in Unit Two, all jurisdictions have at risk populations, and these groups are likely to require transportation out of, and possibly back into, the risk area.
Visual 4.18  Access & Functional Needs  - Access and Functional Needs populations are likely to have transportation requirements other than vehicles and drivers.	Access and Functional needs populations are likely to have transportation requirements other than vehicles and drivers.
Visual 4.19  Access & Functional Needs  - Hospitals and nursing homes – Consider the need for busses with wheelchair lifts, ambulances and ambulances with advanced life support capability.  - Schools – Planning must include arrangements for family reunification.	<ul> <li>Hospitals and nursing homes – Consider the need for busses with wheelchair lifts, ambulances and ambulances with advanced life support capability.</li> <li>Schools – Planning must include arrangements for family reunification.</li> </ul>

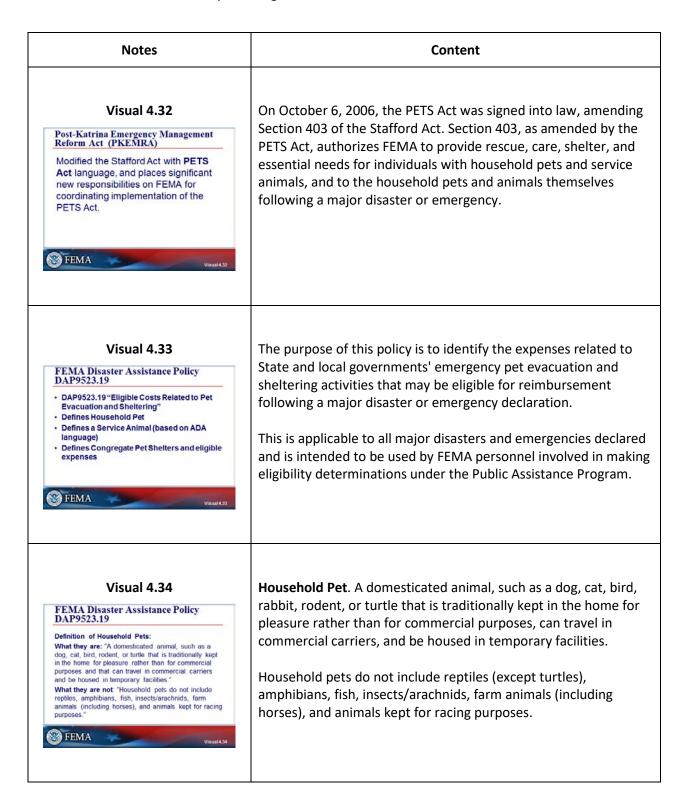


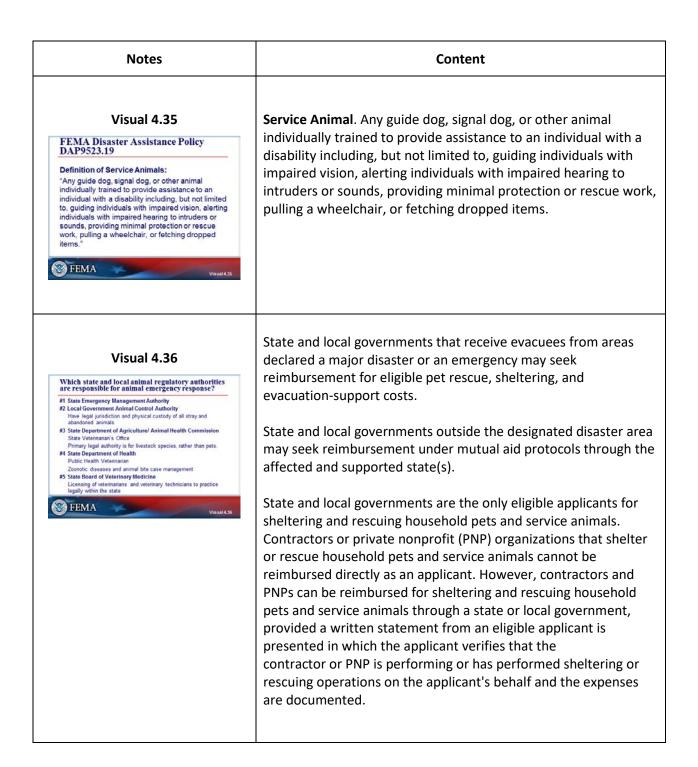
Notes	Content
Visual 4.23  Table Group Activity Transportation Requirements  Working in groups, discuss questions regarding transportation requirements in your existing evacuation annex or procedure.  Develop and record answers.	Could your group answer the questions based on information in the plan or SOP?  Have you made contact with the transportation providers that will be used?
	NOTES:

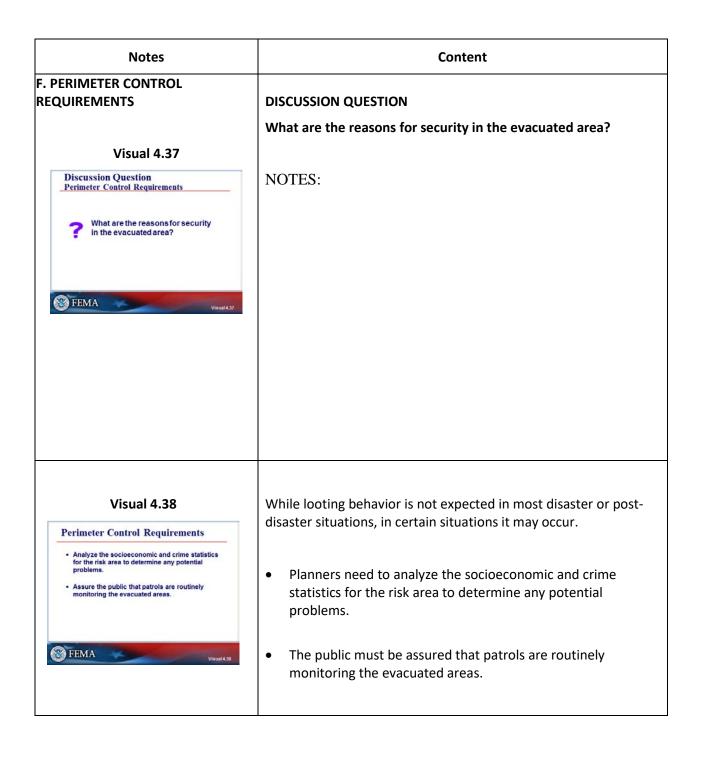
### **Notes** Content D. SHELTERS AND RECEPTION Where will the evacuees go? **CENTERS** Will public shelters be available? **Visual 4.24** How many will seek public shelter? **Shelters and Reception Centers** As discussed in Unit Three, many factors determine how many How Many and Where Obtain past evacuation data from American Red Cross or other organization that managed shelter operations. people will evacuate and where they will seek shelter. • If your jurisdiction has sustained an emergency evacuation Use evacuation data from other jurisdictions to estimate number of potential shelterees. previously, determine numbers from the American Red Cross or other organization that managed the shelter operation. **FEMA** • If there have been no previous evacuations, estimate the number of potential shelterees based on the evacuation data from other jurisdictions. • Review the population of your risk area and identify groups Visual 4.25 that are likely to seek public shelter. **Shelters and Reception Centers** How Many and Where? • Consider the type of hazard and whether the shelter stay is . Identify groups likely to seek public shelter. likely to be long or short. . Determine length of shelter stay. • Consider the size and location of the hazard risk area to · Determine alternatives to public shelter. determine how many alternatives to public shelter exist. FEMA When an approximate number of shelterees has been estimated, consider the following questions: Visual 4.26 • What agency or agencies are responsible for shelters? **Shelters and Reception Centers** Considerations Do they know what is expected? What agency or agencies are responsible for shelters? . Do they know what is expected? Have they done it before? · Have they done it before? Are they trained? · Are they trained? FEMA

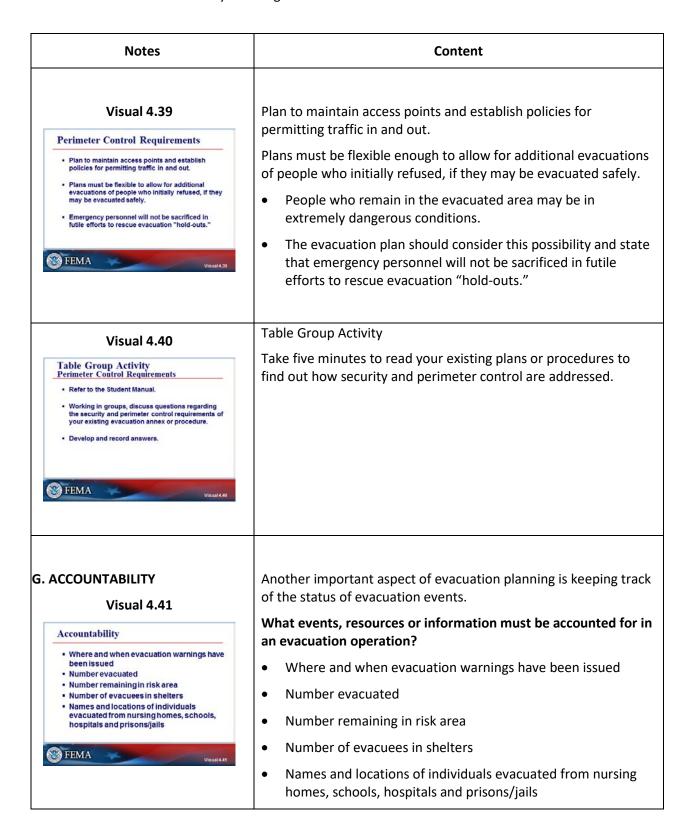


Notes	Content
E. REQUIREMENTS FOR DOMESTIC ANIMALS	Recalling from Unit Three the evacuation behavior of owners of domestic animals, what factors related to pets should be considered in an evacuation plan?
	Evacuation/transportation
	Temporary sheltering, feeding and watering
	Veterinary care
	<ul> <li>Rescuing and capturing animals that have escaped confinement</li> </ul>
	<ul> <li>Refer to the PETS Act of 2006 and Post Katrina Emergency Management Reform Act (PKEMRA) for the government entity that is responsible to plan for domestic animals.</li> </ul>
	Issues related to large animals, such as farm animals and zoo animals require additional considerations that should be dealt with in an Animal Care Annex.
Domestic Animals  Animals are not allowed in human shelters because of the risk of: Animal allergies and phobias Potential bites and scratches Food hyglene issues Other public health issues	Animals are not allowed in human shelters because of the risk of:  • Animal allergies and phobias  • Potential bites and scratches  • Food hygiene  • Other public health issues.
Visual 4.31	With planning, arrangements may be made for animals to be sheltered with:
Domestic Animals	• Friends
With planning, arrangements may be made for animals to be sheltered	• Veterinarians
with: Friends Veterinarians	Local animal control or humane shelter
Local animal control or humane shelter     Local boarding and grooming kennels     Local hotels and motels that accept pets	Local boarding and grooming kennels
1990 and 199	Local hotels and motels that accept pets
FEMA VIRUSI 4.31	

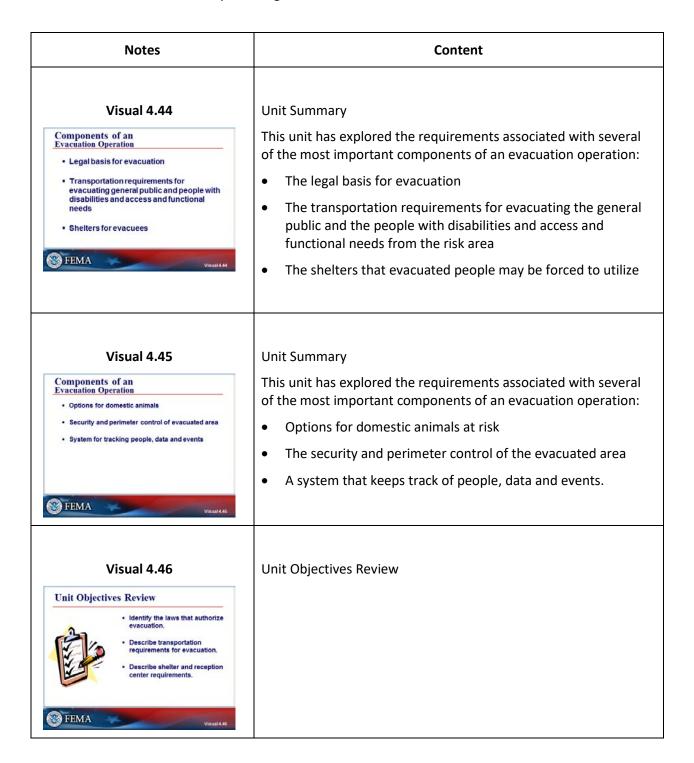








Notes	Content
Visual 4.42 Accountability	Who is responsible for collecting this information in your jurisdiction and how can it be collected?
Assign data collection to an organization that specializes in administration and logistics.  Recommend the use of a large street map	<ul> <li>Data collection is an administrative function and should be assigned to an organization that specializes in administration and logistics.</li> </ul>
of the risk area.  Indicate which homes have been	Consider using a large street map of the risk area.
evacuated or are empty, and which have been warned but are not leaving.  FEMA  Visual 4.22	When data is reported from the field, indicate which homes
FEMA Visual 4.42	have been evacuated or are empty, and which households have been warned but are not leaving.
Visual 4.43  Accountability  Review the plan or SOP to ensure that this	, ,,
Visual 4.43  Accountability  Review the plan or SOP to ensure that this responsibility has been assigned.  Determine if the person holding the job with	To whom does your annex or procedure assign responsibility for keeping track of the data described above, and how is it to be
Visual 4.43  Accountability  Review the plan or SOP to ensure that this responsibility has been assigned.  Determine if the person holding the job	To whom does your annex or procedure assign responsibility for keeping track of the data described above, and how is it to be accomplished?  • When you return home, review the plan or SOP to ensure

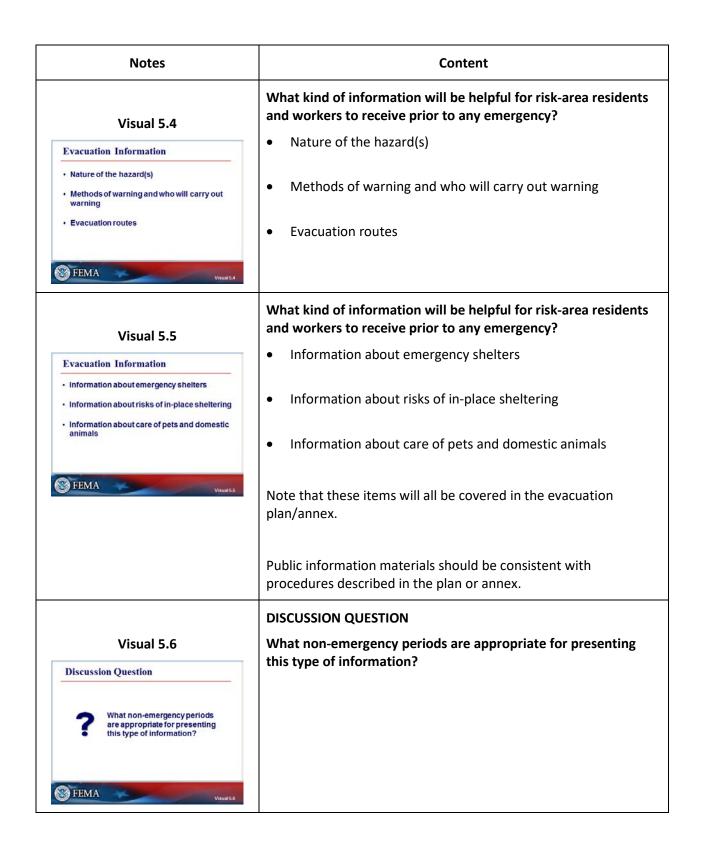


Notes	Content
Visual 4.47	Unit Objectives Review
Unit Objectives Review, Continued  - List options for domestic animals Describe perimeter control requirements Discuss accountability systems for monitoring the status of the evacuation operation.	Unit Five will focus on communicating evacuation and re-entry information to evacuees, the general public, the emergency management community and the media.

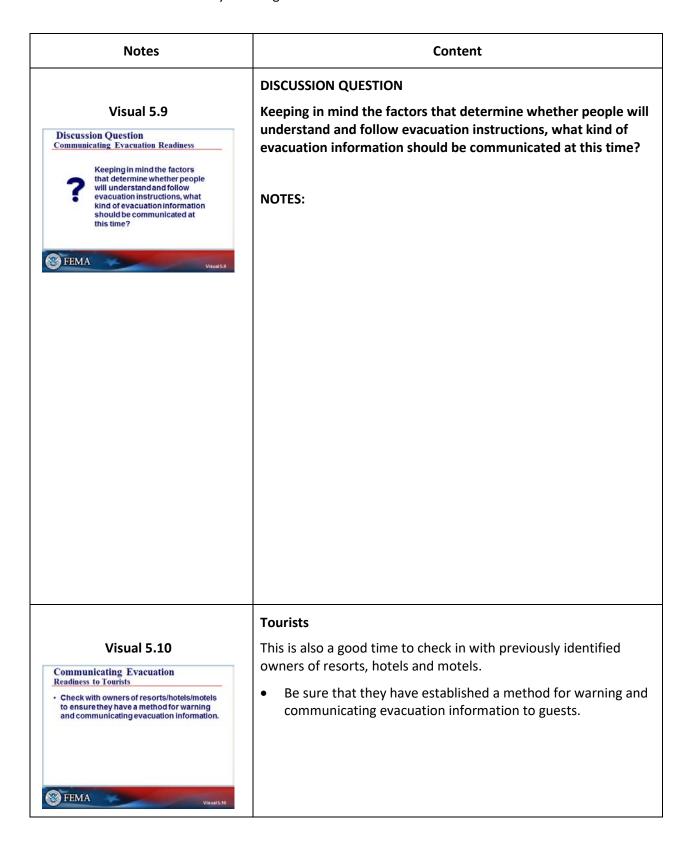
**Unit 5: Evacuation Communications** 

Notes	Content	
G0358 Evacuation and Re-entry Planning Course Unit 5 Evacuation Communication  FEMA  Weat 5.0	EVACUATION COMMUNICATION  At the conclusion of this unit, participants will be able to do the following:  1. Decide what information to convey to the public about evacuation.  2. Determine how to communicate evacuation information to the public to ensure that instructions will be understood and followed.	
REFERENCES		
	About Evacuation  C. Communicating Evacuation Readiness Information  D. Communicating the Evacuation Order  TOTAL TIME	10 Minutes 10 Minutes 30 Minutes 1.0 Hour

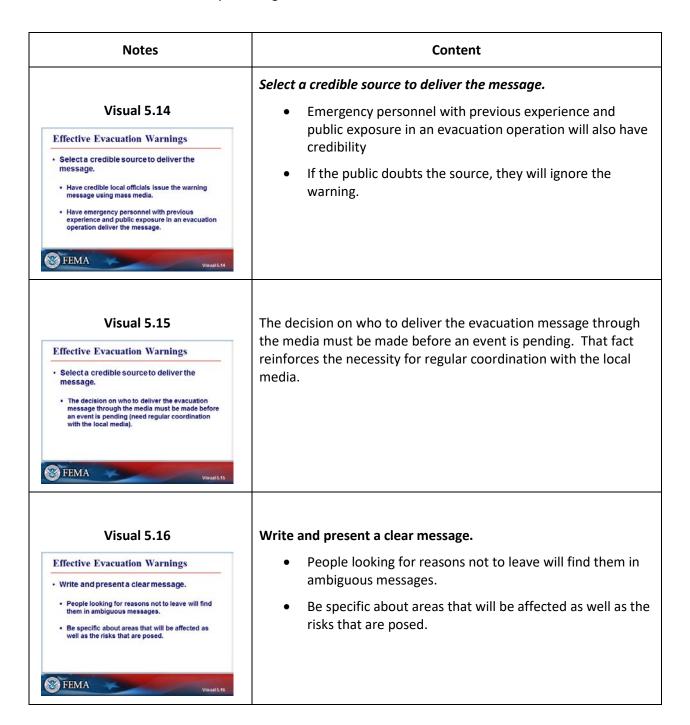
#### Notes Content A. Introduction Objectives At the conclusion of this unit, participants will be able to do the Visual 5.1 following: **Unit Objectives** Decide what information to convey to the public about Decide what information to convey to the public about evacuation. evacuation. Determine how to communicate evacuation information to the public to Determine how to communicate evacuation information to ensure that instructions will be understood and followed. the public to ensure that instructions will be understood and followed. FEMA Visual 5.2 Objectives Unit Objectives, Continued Determine when to release At the conclusion of this unit, participants will be able to do the information about evacuation to the public. following: Determine who is Determine when to release information about evacuation to responsible for evacuation communication in their home the public. iurisdiction. FEMA Determine who is responsible for evacuation communication in their home jurisdiction. **B.** Educating the Community When an emergency occurs, usually there is no time for educating about Evacuation the community about the jurisdiction's emergency plans, only for Visual 5.3 warning and emergency public information. **Educating the Community** In communities where information has been disseminated and **About Evacuation** · Informing risk-area residents and businesses reinforced to risk-area residents and businesses prior to any prior to an emergency will better prepare them to respond to evacuation instructions. emergency, the population will be better prepared to respond to evacuation instructions. Education before an emergency partially addresses potential concern about reliability and credibility of information. Education before an emergency partially addresses the potential evacuees' concern about the reliability and credibility of information. FEMA



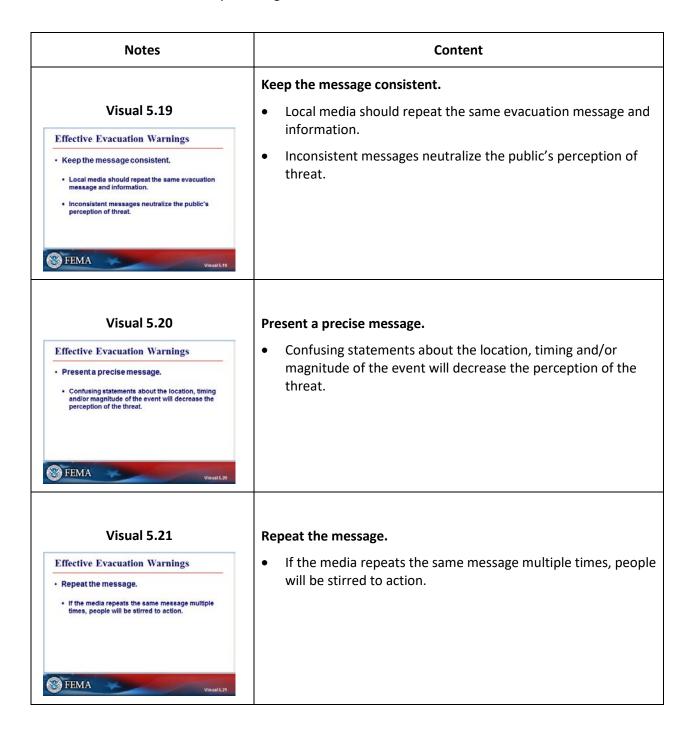
Content
How can this information be presented so that residents and workers will read or listen and recall when needed?
Television feature or news
<ul><li>Newspaper insert</li><li>Radio spots</li></ul>
Direct mailing
Display at public buildings and in libraries
Phonebook inserts
Utility bill (water, electric, natural gas) inserts
School handouts to students
Impending Storm  A violent storm has formed and may affect your jurisdiction in the
next few days.
The news and weather channels are reporting on the storm's progress.
If the storm hits your area, at its current force, it will cause heavy damage.
<ul> <li>Casualties are possible in this scenario if people are not evacuated.</li> </ul>
If the storm changes course, it will not cause much damage in your area.
-

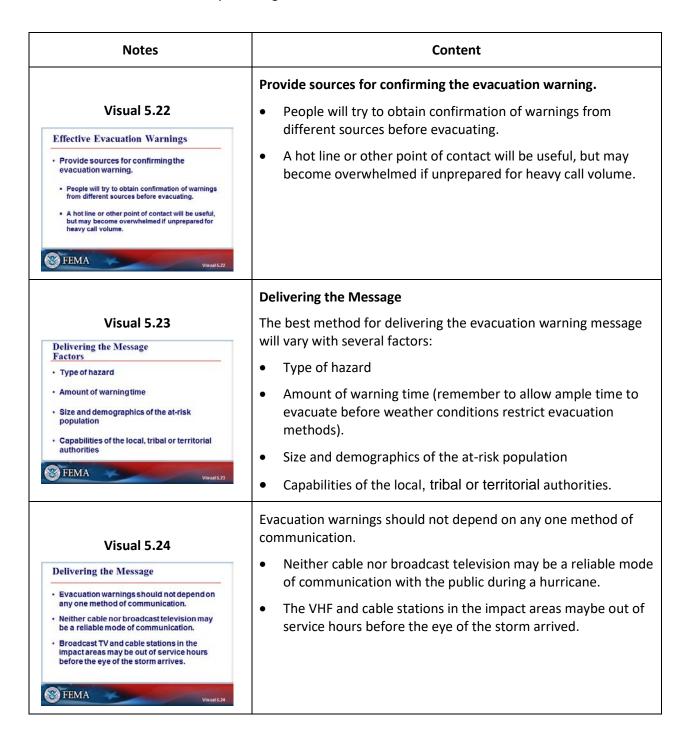


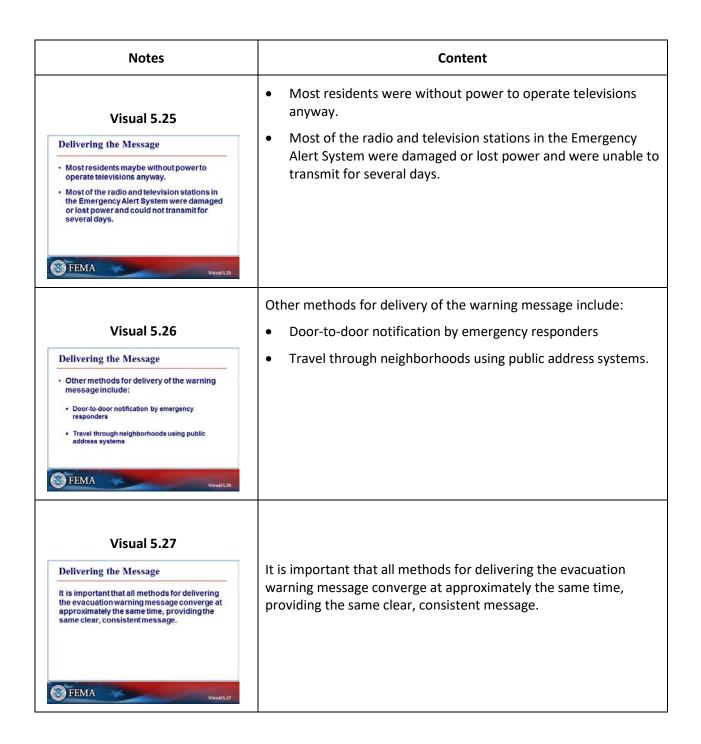
#### **Notes** Content Tourists and other travelers are not as likely to be watching TV news or listening to local radio broadcasts and may have **Visual 5.11** to be notified individually. Communicating Evacuation Readiness to Tourist: Tourists and other travelers are not likely to Resorts, hotels and motels will lose revenue if guests be watching TV news or listening to local radio broadcasts and may have to be notified evacuate and managers may have a tendency to "downplay" individually. the possible risk. · Resorts/hotels/motels will lose revenue if guests evacuate, so managers may "downplay" possible risk. FEMA D. Communicating the Evacuation Communicating the evacuation warning officially begins the Order movement of risk-area population to a safer area. **Visual 5.12** As we discussed earlier, people almost always discuss the decision to evacuate with family members, neighbors, and people they Communicating the **Evacuation Order** expect to be knowledgeable (e.g., lodging staff). Communicating the evacuation warning officially begins the movement to a safer The evacuation warning and information must be consistent from all sources so that people will not find discrepancies · Evacuation warning and information from all when they compare notes. sources must be consistent. Multiple consistent messages will get people Multiple consistent messages will get people to take action to take action sooner. sooner. FEMA Select a credible source to deliver the message. **Visual 5.13** Credible local officials personally issuing the warning message using mass media have more impact than a reporter or "crawl Factors Affecting Response to **Evacuation Warnings** lines" on the TV screen. · Credibility of the person issuing information Consistency of messages and information · Warning content - is the risk conveyed? · Adequacy of the information for taking action · Ability to confirm the message · Response to risk FEMA.

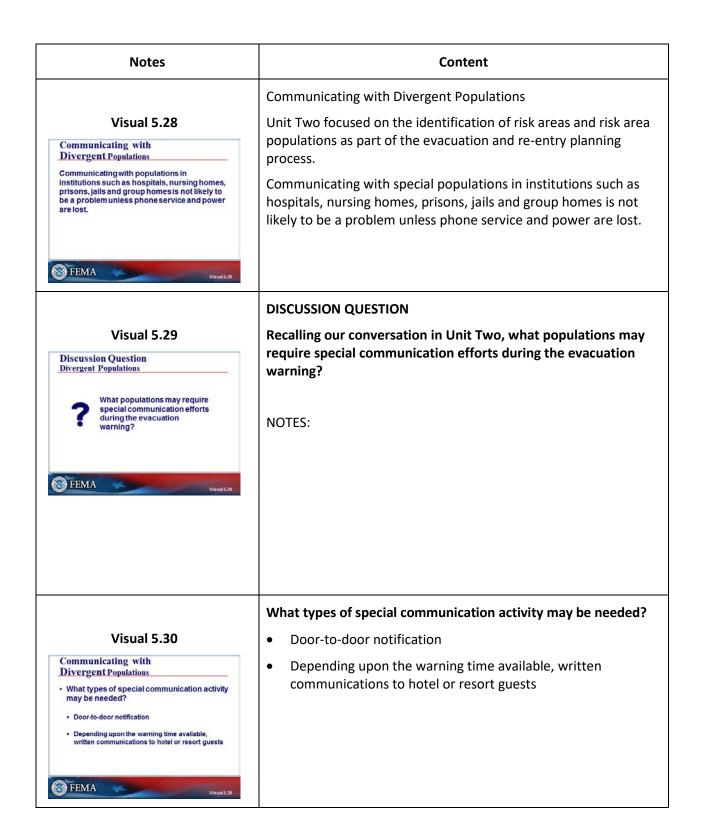


# Notes Content Describe possible hazard impacts including any plans by utility authorities to turn off electricity, water, Visual 5.17 and/or gas in the evacuation area. **Effective Evacuation Warnings** Describe evacuation routes and any traffic pattern changes. · Write and present a clear message. Describe possible hazard impacts including any plans by utility authorities to turn off electricity, water, and/or gas in the evacuation area. . Describe evacuation routes and any traffic pattern changes. FEMA Tell where people can go and how to get there if they do not have private transportation. **Visual 5.18** Provide lists of personal belongings to take in the evacuation. **Effective Evacuation Warnings** Describe arrangements for reuniting family members that · Write and present a clear message. become separated during the evacuation. Tell where people can go and how to get there if they don't have private transportation. **NOTES:** Provide lists of personal belongings to take in the evacuation Describe arrangements for reuniting family members that become separated during the evacuation. FEMA

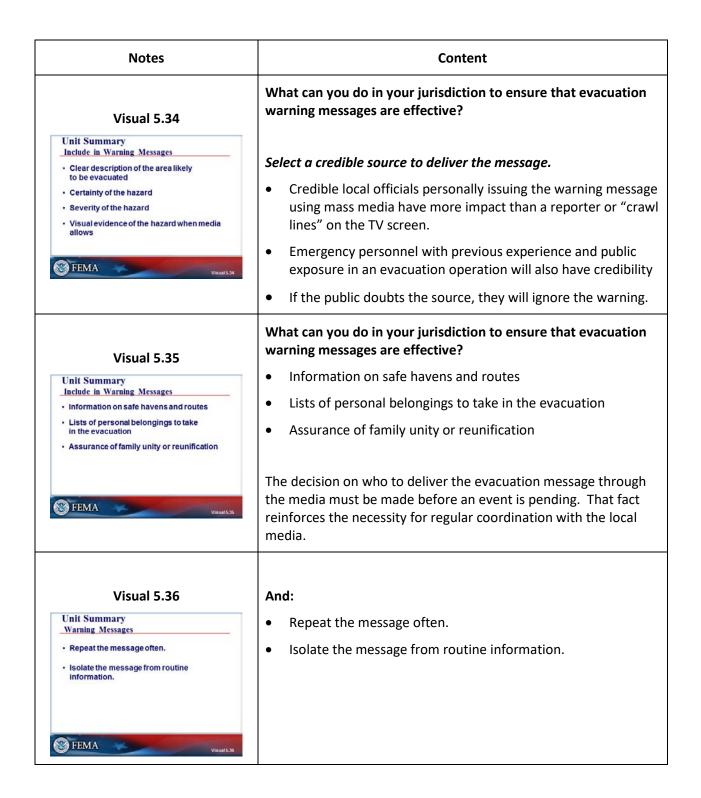




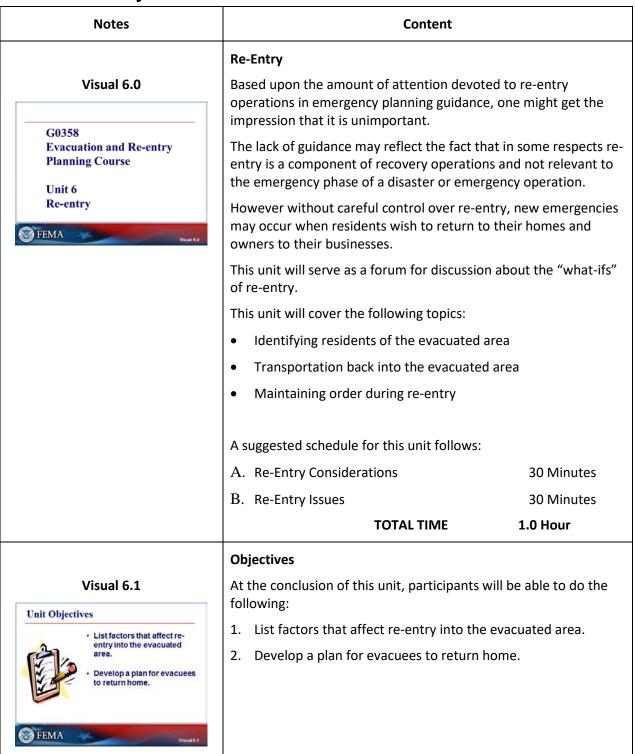




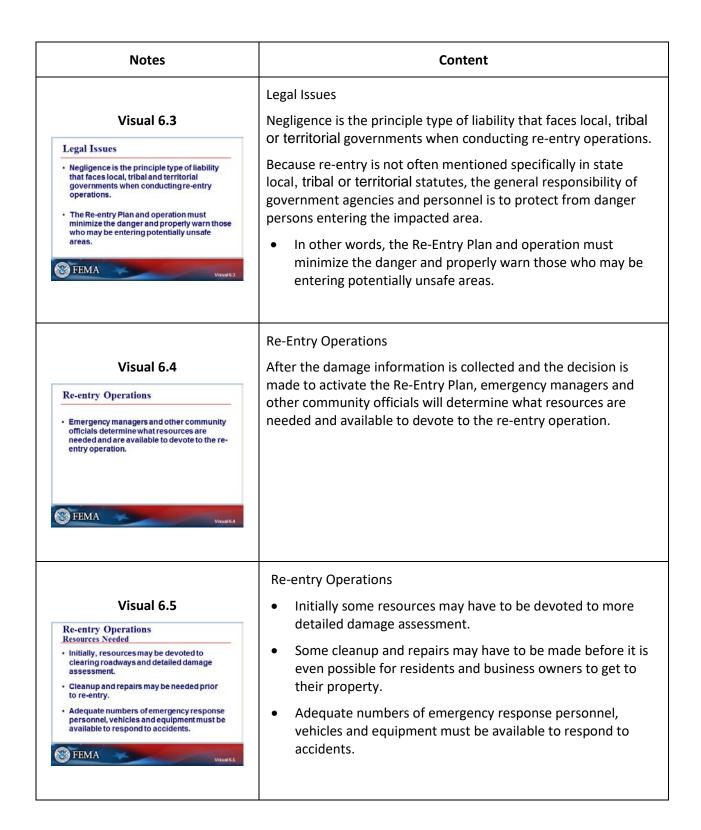
#### **Notes** Content What types of special communication activity may be needed? **Visual 5.31** Instructing hotel, motel and resort operators to conduct doorto-door or other notification of guests Communicating with Use of emergency vehicles to make public address · What types of special communication activity announcements to homeless and other transient populations Instructing hotel, motel and resort operators to conduct door-to-door or other notification of that do not have access to media . Use of emergency vehicles to make public address announcements to homeless and other transient populations that do not have access to FEMA What types of special communication activity may be needed? Visual 5.32 Announcements in several different languages, as appropriate to the community Communicating with **Divergent Populations** · What types of special communication activity If the community is multi-lingual, evacuation planners have to Announcements in several different languages, as determine the languages in which emergency information will be issued. If the community is multi-lingual, determine the languages in which emergency information will be issued Contact Social Services agencies. **FEMA** Review census data. Contact churches and other outreach groups that are involved with non-English-speaking populations **Unit Summary** Visual 5.33 Evacuation planners should work closely with Warning and Public Information staff on the development of the evacuation annex or **Unit Summary** plan. · Work closely with Warning and Public Information staff on the development of the Evacuation warning messages must be credible, consistent, and evacuation annex or plan. · Evacuation warning messages must be frequent to be effective in moving people to action. credible, consistent, and frequent to be effective in moving people to action. FEMA

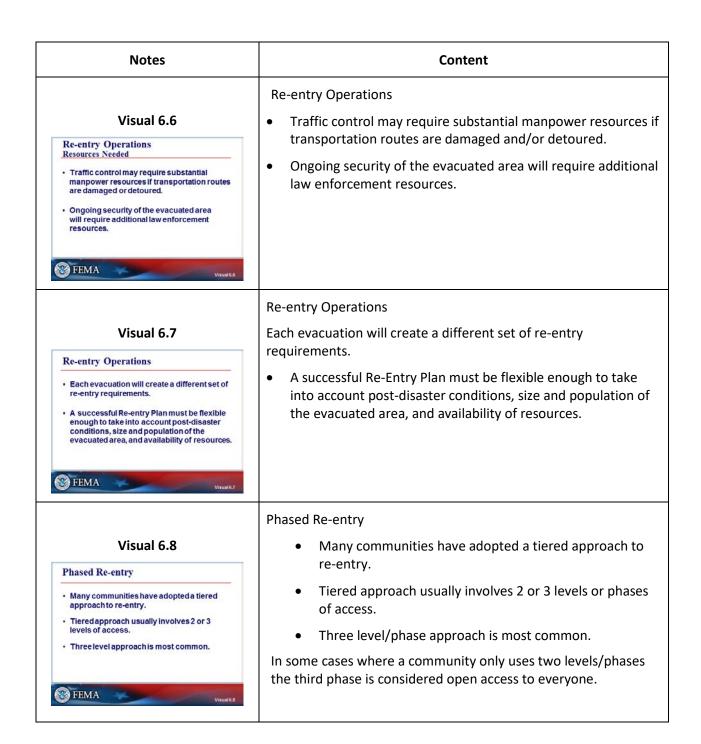


### Unit 6: Re-entry



Notes	Content
Visual 6.2	Authority for Re-Entry DISCUSSION QUESTION
Discussion Questions Authority for Re-entry  In your community, who has the authority to allow re-entry into the evacuated area?  What information about the evacuated area must be available to officials before re-entry operations are started?  FEMA  Venum 6.2	<ul> <li>In your community, who has the authority to allow re-entry into the evacuated area?</li> <li>The emergency management statutes in your State should address this question.</li> <li>The decision to activate a Re-Entry Plan must be based on knowledge that the impacted area is safe enough for public safety organizations to begin preparations for re-entry of the population</li> </ul>
	DISCUSSION QUESTION  What information about the evacuated area must be available to officials before re-entry operations are started?  NOTES:

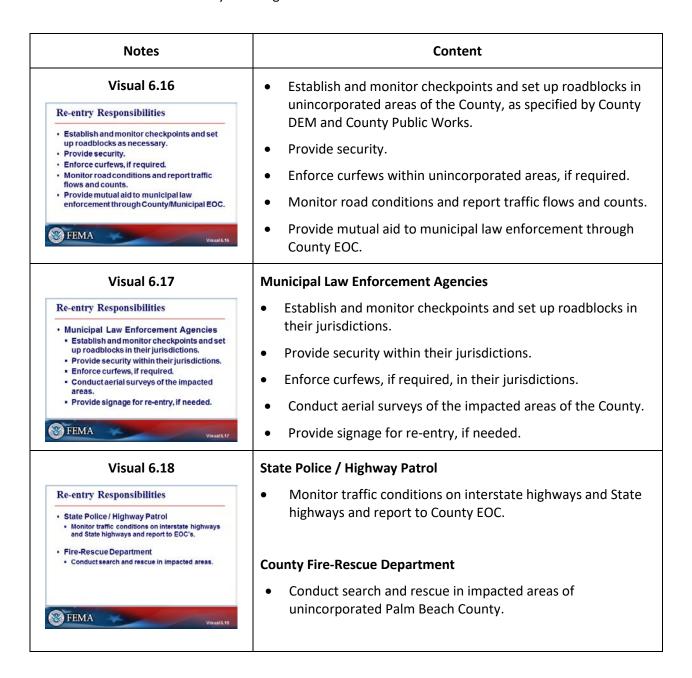




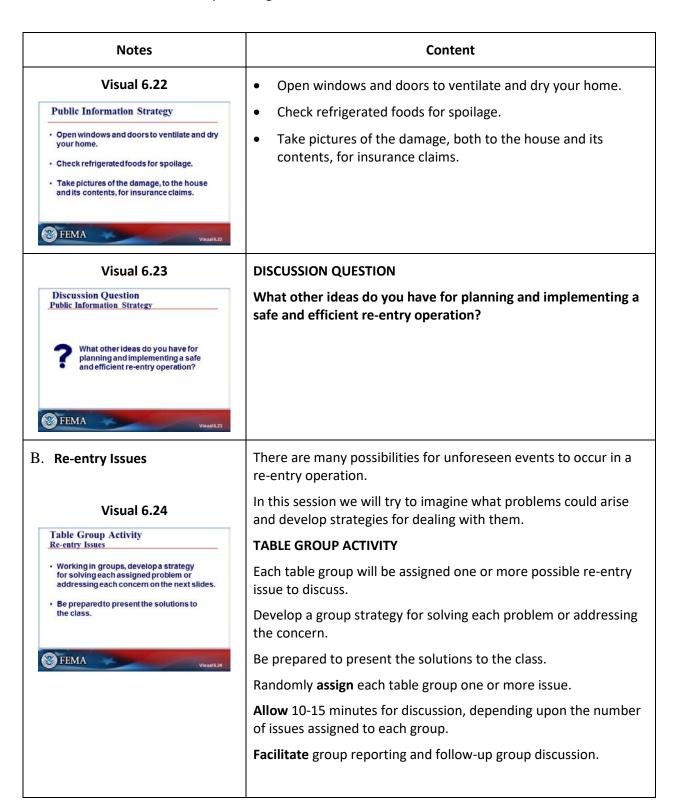
#### **Notes** Content **Phased Re-entry** Visual 6.9 Level 1 (Closed) This level allows for the re-entry of agencies and groups that play Phased Re-entry key roles in restoring normal operations after a disaster. They · Level 1 (closed) Re-entry of agencies and groups involved in emergency operations, damage assessment utility restoration operations. include the following: Level 2 (limited) Search and Rescue Agents Re-entry of residents, business owners, healthcare, relief workers and insurance agents. Infrastructure and Utilities Repair Personnel: County and Re-entry of those seeking access with limited restrictions, contractors, repair services. municipal agencies must be permitted immediate access to evaluate essential services such as water, lighting, and FEMA communications are restored and infrastructure is intact. • Official Damage Assessment Teams: may include FEMA, state, local, and tribal officials. Other personnel at the discretion of the EOC or municipality. Level 2 (Limited) This level allows for the re-entry of other critical groups, residents and businesses. Entry is based on the determination of the EOC or municipality and public safety personnel. These groups include the following: Relief Workers: will be needed to provide food and other supplies for people in impacted areas who did not Healthcare Agencies: hospitals, nursing homes, assisted living facilities, and dialysis centers. Insurance Agents. Residents and business operators. Municipal officials will make the decision and permit residents and business operators to return to impacted areas based on an overall evaluation of the situation. Residents and business operators will be allowed to reenter their communities when the governing jurisdictions, in consultation with the EOC, agree that the following factors are resolved: o Access: major routes are intact and passable. o Public Health: threats have been minimized. o Rescue: all search and rescue operations have been completed. o Public Safety: threats have been minimized.

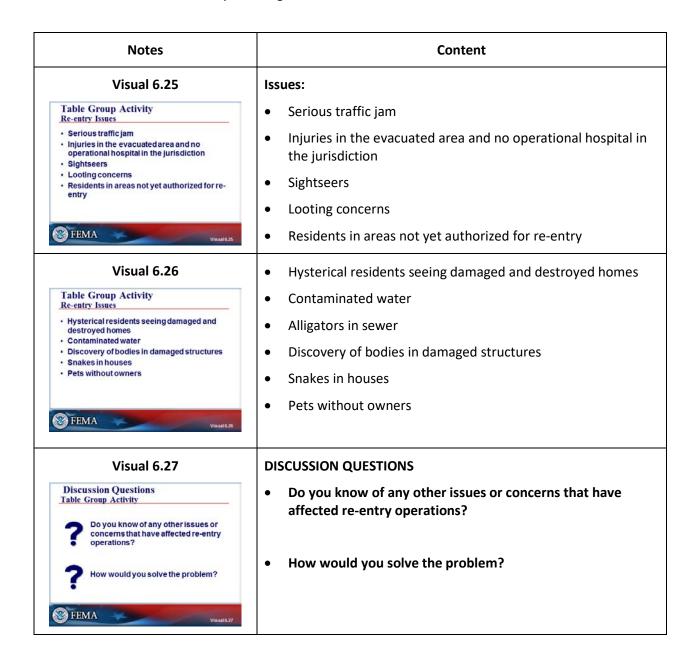
#### **Notes** Content Level 3 (Open) Visual 6.9 This level allows for re-entry of those wishing to gain access with limited restriction. Within the area affected, certain streets or (Continued) locations may still be "Closed". There may be additional law enforcement patrols or other activities to protect life and Phased Re-entry · Level 1 (closed) property. Re-entry of agencies and groups involved in emergency operations, damage assessment and utility restoration operations. • Contractors and other repair service providers will be · Level 2 (limited) allowed access at this time. Re-entry of residents, business owners, healthcare, relief workers and insurance agents. Friends, extended family, etc. · Level 3 (open) Re-entry of those seeking access with limited restrictions, contractors, repair services. FEMA **Table Group Activity Visual 6.10** Using the Three Level Re-entry categories listed in the previous slide, identify the corresponding municipal department/agency **Table Group Activity** Phased Re entry that will be involved in a Re-entry Plan. Identify which municipal government resources (police fire, public works, etc.) would be involved in each level of a Phased, Three Level Re-entry Plan. NOTES: Be prepared to present the resources to the class. FEMA Re-Entry Procedures Visual 6.11 The following are some actions intended to make the re-entry operation safer and more efficient. Re-entry Procedures If full-scale re-entry is impossible, schedule additional phases · If full-scale re-entry is impossible, schedule additional re-entry phases so residents or of re-entry so that residents or owners of businesses in business owners can re-enter at specified times for a fixed number of hours. particular areas are allowed in at specified times for a fixed · Establish identification procedures (e.g., require driver' slicense or company number of hours. identification). Decide what will be admitted as back-up (e.g., utility bills, deeds, property tax documents, car registration). Establish identification procedures such as requiring driver's license or company identification. Decide what will be admitted FEMA as back-up, such as utility bills, deeds, property tax documents and car registration.

#### **Notes** Content **Visual 6.12** Issue passes at locations other than checkpoints (such as shelters) to reduce bottlenecks at control points. Re-entry Procedures Set up area to verify credentials for people with · Issue passes at locations other than checkpoints (e.g., shelters) to reduce questionable identification. bottlenecks at control points · Set up area to verify credentials for people Officials will have to make a decision if curfews are with questionable identification. necessary for the Re-entry process. · Officials decide if curfews are necessary. FEMA **Visual 6.13** Set up roadblocks, as necessary, to prevent mass entry of the population into impacted areas and keep rescue routes Re-entry Procedures cleared. Set up roadblocks, as necessary, to prevent mass entry of the population into impacted Have emergency response personnel and equipment in the areas and keep rescue routes cleared. re-entered area ready and able to respond even when utilities · Have emergency response personnel and equipment in the re-entered area ready and may not be available. able to respondeven when utilities may not be available. 👺 FEMA Visual 6.14 Responsibilities Re-entry Operations Keep in mind that re-entry operations require coordination with various organizations and agencies. · Re-entry operations require coordination with various organizations and agencies. A successful Re-Entry Plan depends upon prior assignment of A successful Re-entry Plan depends upon prior assignment of responsibility and responsibility and coordination. coordination. FEMA **Visual 6.15** Activate the Re-Entry Plan. Re-entry Responsibilities Communicate with municipalities and the State EOC on all reentry issues. · Activate the Re-entry Plan. · Communicate with municipalities and the State EOC on all re-entry issues. Organize damage assessment teams. Organize damage assessment teams. · Coordinate all other agencies. Coordinate all other agencies. · Deactivate the Re-entry Plan. Deactivate the Re-Entry Plan. FEMA



Notes	Content				
Visual 6.19	Public Information Strategy				
Public Information Strategy  When will re-entry begin and is it full-scale, phased or temporary re-entry?  If a phased re-entry, what different groups and when will they be allowed to enter the evacuated area?  Ensure that the public is informed about the identification required for re-entry.  Any transportation instructions?	Once the Re-Entry Plan has been activated, develop and carry out a public information strategy to communicate the details of the re-entry operation to the evacuees.  Clearly describe:  When the re-entry will begin and if it is a full-scale or temporary re-entry  If a phased re-entry, what and when different groups will be allowed to enter the evacuated area  Any transportation instructions				
Public Information Strategy  • Ensure that the public is notified once re-entry begins.  • What are the identification requirements?  • What are the safety considerations, such as how to obtain emergency assistance?  • Any instructions on permissible re-entry area activities (if restrictions are in place)?	<ul> <li>Ensure that the Public is notified once the re-entry begins.</li> <li>Identification requirements</li> <li>Safety considerations, such as how to obtain emergency assistance</li> <li>Instructions on permissible re-entry area activities (if restrictions are in place)</li> </ul>				
Visual 6.21  Public Information Strategy  Avoid loose/dangling power lines and report them immediately to power company.  Enter your home with caution.  Beware of snakes, insects, abandoned animals and animals driven to higher ground by floodwater.	<ul> <li>In addition, provide any other information that will be helpful to evacuees returning home</li> <li>Avoid loose or dangling power lines and report them immediately to the power company.</li> <li>Enter your home with caution.</li> <li>Beware of snakes, insects, and animals driven to higher ground by floodwater.</li> </ul>				



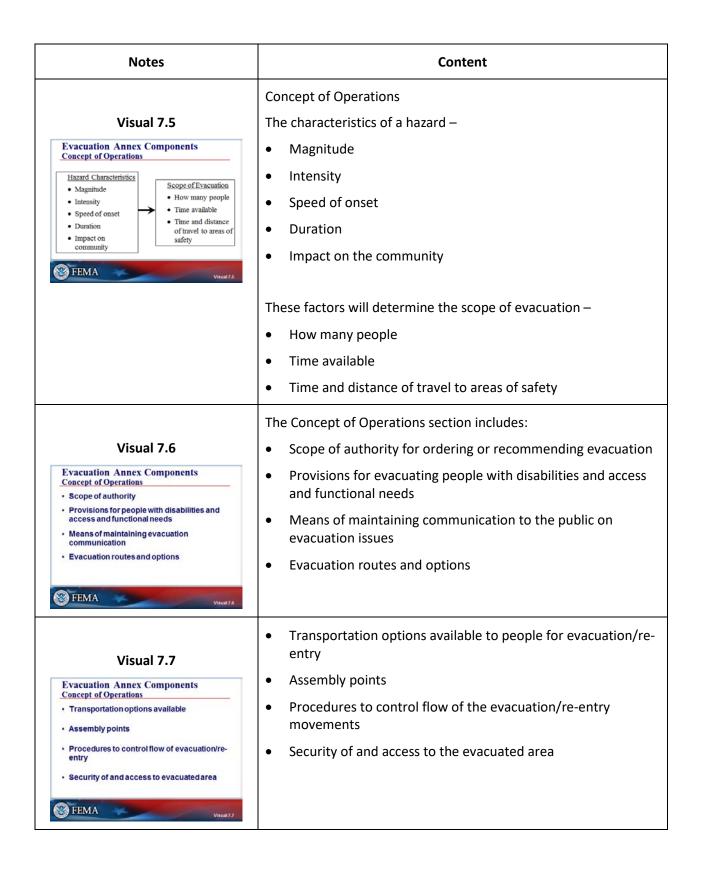


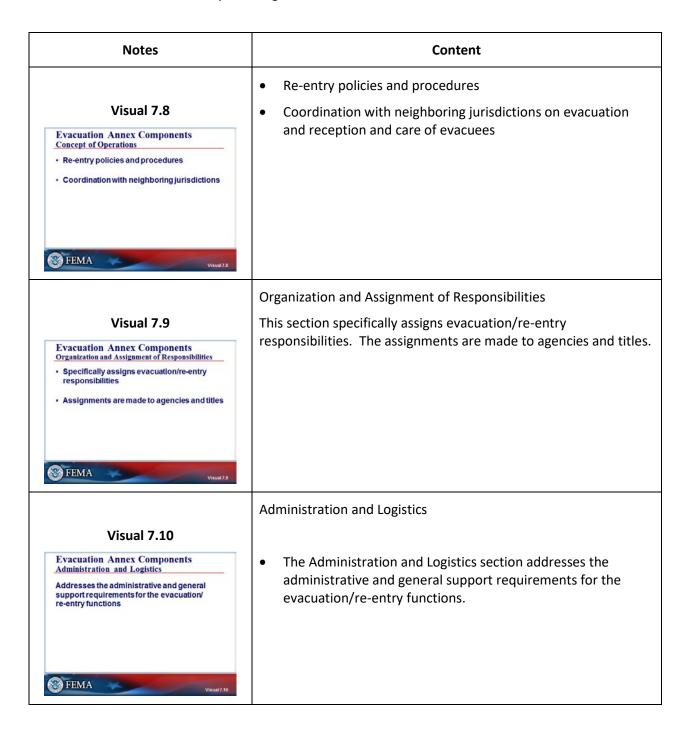
Notes	Content			
Visual 6.28	Unit Summary			
Unit Summary Re-entry Items in Evacuation Annex  • Assess the damages and hazards.	While re-entry is not frequently mentioned in planning guidance, it is a very important part of the disaster operation.			
<ul> <li>Decide on full-scale or phased re-entry.</li> <li>Establish a re-entry schedule.</li> <li>Establish a method for identifying authorized vehicles and individuals.</li> </ul>	The details of the Re-Entry Plan cannot be developed until the evacuation has been accomplished.			
Establish control points.	However the evacuation annex to the emergency operations plant can outline the items that must be included			
FEMA Visual 6.28	Assess the damages and hazards.			
	Decide on full-scale or phased re-entry.			
	Establish a re-entry schedule.			
	Establish a method for identifying authorized vehicles and individuals.			
	Establish control points.			
Visual 6.29	Arrange public transportation, if needed.			
Unit Summary Re-entry Items in Evacuation Annex  • Arrange public transportation, if needed.  • Provide emergency response personnel and	Provide emergency response personnel and equipment in the re-entered area.			
equipment in the re-entered area.     Plan and carry out a public information strategy.	Plan and carry out a public information strategy.			
Control traffic.     Provide security.	Control traffic.			
	Provide security.			
FEMA Visual 6.29				

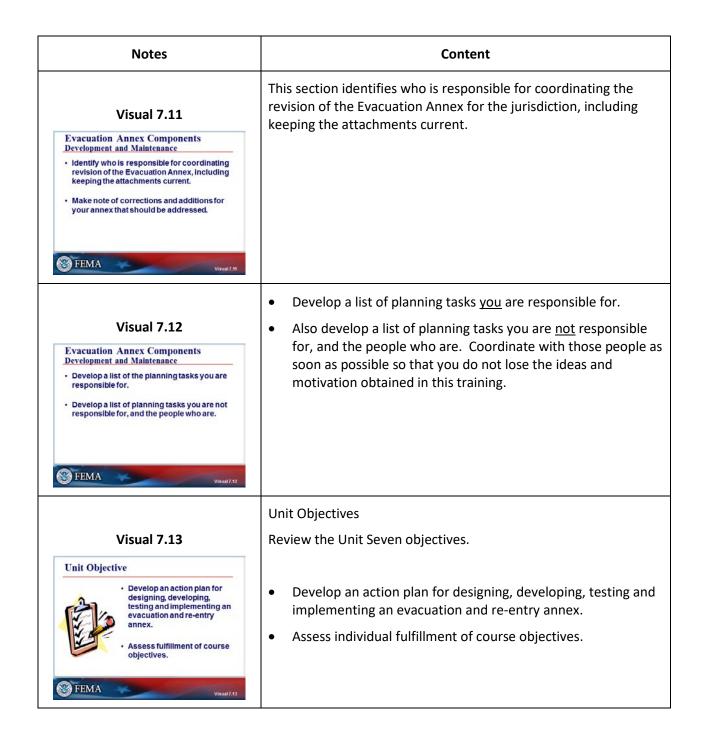
**Unit 7: Course Conclusion** 

Notes	Content			
G0358 Evacuation and Re-entry Planning Course Unit 7 Course Conclusion	<ul> <li>At the conclusion of this unit, participant following:</li> <li>1. Develop an action plan for designing implementing an evacuation and redeated.</li> <li>2. Assess individual fulfillment of course.</li> <li>This unit will cover the following topics:</li> <li>Review of evacuation and re-entry predeated.</li> <li>Course Review Activity</li> </ul>	, developing, testing and entry annex. e objectives.		
	A suggested schedule for this unit follow B. Action Planning Checklist C. Course Review Activity D. Course Conclusion  TOTAL TIME	s: 15 Minutes 35 Minutes 10 Minutes 1.0 Hour		
Visual 7.1  Unit Objective  Develop an action plan for designing, developing, testing and implementing an evacuation and re-entry annex.  Assess fulfillment of course objectives.	Unit Objectives  Unit Seven has two objectives. When you combined by the able to do the following:  Develop an action plan for designing, developing, testing and implementing an evacuation and re-entry annex.  Assess fulfillment of course of the course o			

Notes	Content			
Visual 7.2  Evacuation Annex Components Situation and Assumptions Section  • Emergency conditions that could occur that would require evacuation  • Areas at risk for probable evacuation  • Population groups requiring special assistance during evacuation/re-entry	Situation and Assumptions  The Situation and Assumptions section identifies:  • Emergency conditions that could occur that would require evacuation  • Areas at risk for probable evacuation  • Population groups requiring special assistance during evacuation/re-entry			
Visual 7.3  Evacuation Annex Components Situation and Assumptions Section  Assumptions on which evacuation/re-entry planning is based  Site-specific evacuation plans and/or maps (as attachments), such as those described in SARA Title III.	<ul> <li>Assumptions on which evacuation/re-entry planning is based</li> <li>Site-specific evacuation plans and/or maps (as attachments), such as those described in SARA Title III</li> </ul>			
Visual 7.4  Evacuation Annex Components Situation and Assumptions Section  • Establish the parameters under which evacuation/re-entry planning takes place  • Focus on probable operational situations during the disaster  • Consider unknown issues that will develop	<ul> <li>The assumptions will:</li> <li>Establish the parameters under which evacuation/re-entry planning takes place</li> <li>Focus on probable operational situations during the disaster</li> <li>Consider unknown issues that will develop</li> </ul>			







Notes	Content		
	INDIVIDUAL ACTIVITY		
Visual 7.14	The course review activity consists of a series of multiple-choice		
Course Review	questions.		
Post Course Test consists of a series of multiple-choice questions  Solve evacuation and re-entry problems based on knowledge gained in this course  Be prepared to discuss the solutions.	The questions do not require you to repeat course teaching points, but rather to solve evacuation and re-entry problems based on knowledge gained in this course.		
FEMA Visual7.14	When everyone is finished we will discuss the answers to the review questions.		

#### **EVACUATION AND RE-ENTRY PLANNING TOOL**

Instructions: This checklist includes planning considerations for the evacuation and re-entry functions. Use it as a guide for preparing or revising your jurisdiction's Evacuation Annex. In the sections marked Actions Required, note any items you must revise or complete. Purpose: To describe how to ensure the safe and orderly evacuation and re-entry of people threatened by hazards faced by this jurisdiction. SITUATION AND ASSUMPTIONS ☐ Emergency conditions that could occur and that would require evacuation ☐ Areas that are prone to disasters ☐ Probable evacuation areas Assumptions upon which evacuation/re-entry planning was done. <u>Examples</u> of these assumptions: Sufficient warning time will be available to evacuate. Spontaneous evacuation will occur - Some people will refuse to evacuate regardless of the threat - Some owners of companion animals will refuse to evacuate unless arrangements have been made for their pets Less than half of the population at risk will need sheltering Where available, State support will be provided **Actions Required: Assigned To: Coordinated With:** 

EVACUATION AND RE-ENTRY PLANNING TOOL				
СО	NCEPT OF OPERATIONS			
	Characteristics of the hazard Areas potentially subject to evacuation Provisions for carrying out a complete or partial evacuation Population groups requiring special assistance during evacuation/re-entry, and provisions for helping them Evacuation options, routes and destinations Available modes of transport for evacuees Assembly areas for picking up people without transportation Provisions for controlling access to evacuated areas Security provisions Provisions for keeping evacuees informed on evacuation/re-entry activities Arrangements for damage assessment of evacuation area Arrangements for returning evacuees to their homes Arrangements with neighboring jurisdictions for facilitating evacuation/re-entry			
Act	tions Required:			
Ass	signed To:			
Cod	ordinated With:			

#### **EVACUATION AND RE-ENTRY PLANNING TOOL**

#### ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITY

### **Chief Elected Official/Chief Appointed Official (CEO/CAO)**

Notifies Evacuation Coordinator to report to the EOC
Issues policy statements on evacuation/re-entry compliance
• Issues evacuation/re-entry instructions or an evacuation order when appropriate
Actions Required:
Assigned To:
Coordinated With:
Emergency Program Manager
Makes recommendation to the CEO/CAO on the appropriate evacuation/re-entry option to implement
<ul> <li>Ensures that functional coordinators are clear on location of mass care facilities outside the risk area</li> <li>Coordinates with and assists the Animal Control and Care agency in identification of facilities to house evacuated animals</li> </ul>
<ul> <li>Makes provision to protect and secure facilities and equipment not taken out of area to be evacuated</li> </ul>
<ul> <li>Relocate organizational equipment and supplies that will be moved from the evacuation area</li> <li>Relocates organizational equipment and supplies back into evacuated area after event if appropriate</li> </ul>
Actions Required:
Assigned To:
Coordinated With:

#### **EVACUATION AND RE-ENTRY PLANNING TOOL**

#### **Evacuation Coordinator (If Applicable)**

- Review information on the emergency and recommend evacuation/re-entry options to implement
- Determine any areas where Incident Commander may have already evacuated
- Identify assembly points for people without own transportation
- Assign responsibility for evacuation of people without transportation
- Identify evacuation/re-entry routes
- Estimate traffic capacity of each route
- Select evacuation routes from risk area to designated mass care facilities
- Examines access to evacuation routes from feeder streets
- Prepares the evacuation movement control plan
- Prepares the re-entry movement control plan
- Coordinates with law enforcement officials
- Assists the Animal Control and Care agency in efforts to evacuate animals at risk
- Makes provision to protect and secure facilities and equipment not taken out of area to be evacuated
- Relocate organizational equipment and supplies that will be moved from the evacuation area
- Relocates organizational equipment and supplies back into evacuated area after event if appropriate

Actions Required:		
Assigned To:		
Coordinated With:		

#### **EVACUATION AND RE-ENTRY PLANNING TOOL**

#### **Law Enforcement Coordinator**

- Provides traffic control during evacuation/re-entry operations
  - Route assignment and departure scheduling
  - Road capacity expansion
  - Entry control for outbound routes
  - Perimeter control for inbound routes
  - Traffic flow, including dealing with breakdowns
  - Establishment of rest areas
- Secures, protects, and houses prisoners that must be evacuated
- Assists in the evacuation notification in the risk area as necessary
- Protects property in the evacuated area
- Limits access to the evacuated area
- Coordinates with the Evacuation Coordinator
- Makes provision to protect and secure facilities and equipment not taken out of area to be evacuated
- Relocate organizational equipment and supplies that will be moved from the evacuation area
- Relocates organizational equipment and supplies back into evacuated area after event if appropriate

Actions Required:		
Assigned To:		
Coordinated With:		

#### **EVACUATION AND RE-ENTRY PLANNING TOOL**

#### **Public Works Coordinator**

- Verifies structural safety of routes
- Provides barricades to assist with direction of traffic flow

•	Provides debris removal on evacuation/re-entry routes, if needed
•	Coordinates with Evacuation Coordinator
•	Makes provision to protect and secure facilities and equipment not taken out of area to be evacuated
•	Relocate organizational equipment and supplies that will be moved from the evacuation area
•	Relocates organizational equipment and supplies back into evacuated area after event if appropriate
Act	cions Required:
Ass	signed To:
Co	ordinated With:
Ma	ss Care Coordinator
•	Activates staff and opens mass care facilities outside the evacuation area when directed to do so by appropriate authority. (See Mass Care Annex of local EOP for more details.)
•	Makes provision to protect and secure facilities and equipment not taken out of area to be evacuated
•	Relocate organizational equipment and supplies that will be moved from the evacuation area
•	Relocates organizational equipment and supplies back into evacuated area after event if appropriate
Act	tions Required:
Ass	signed To:
Cod	ordinated With:

#### **EVACUATION AND RE-ENTRY PLANNING TOOL**

#### **Public Information Officer**

- Disseminates instructional materials and information to evacuees
  - Identification of specific area to be evacuated/re-entered
  - Evacuation and re-entry routes, including maps
  - Lists of items evacuees should take with them
  - Departure times and deadlines
  - Assembly and pick-up points for people needing transportation assistance
  - Location of reception and care facilities
- Keeps evacuees and general public informed on evacuation/re-entry activities and specific actions they should take
- Disseminates information on appropriate actions to protect and care for companion and farm animals that are to be evacuated or left behind
- Makes provision to protect and secure facilities and equipment not taken out of area to be evacuated
- Relocate organizational equipment and supplies that will be moved from the evacuation area
- Relocates organizational equipment and supplies back into evacuated area after event if appropriate

Actions Required:		
Assigned To:		
Coordinated With:		

#### **EVACUATION AND RE-ENTRY PLANNING TOOL**

#### **Health and Medical Coordinator**

- Coordinates with hospitals, nursing homes, and other health care facilities
  - Identifies facilities and number of patients
- Obtains contact names and meets with contacts to discuss planning efforts that will achieve the following:
  - Ensures transport and medical care are provided for the patients being evacuated
  - Ensures continued medical care is provided for patients who cannot be moved
  - Makes provision to protect and secure facilities and equipment not taken out of area to be evacuated
  - Relocate organizational equipment and supplies that will be moved from the evacuation area
  - Relocates organizational equipment and supplies back into evacuated area after event if appropriate

Actions Required:	
Assigned To:	
Coordinated With:	

#### **EVACUATION AND RE-ENTRY PLANNING TOOL**

#### **School District/Superintendent**

- Evacuates students from school buildings when the situation warrants
- Closes school facilities and releases students from school when directed to do so by appropriate authority
- Coordinates with Department of Education (State) on interruption of academic calendar
- Coordinates, where appropriate, the use of school buses/drivers to support the overall evacuation/re-entry effort

•	Makes provision to protect and secure facilities and equipment not taken out of area to be evacuated
•	Relocates organizational equipment and supplies that will be moved from the evacuation area
•	Relocates organizational equipment and supplies back into evacuated area after event if appropriate
Act	ions Required:
Ass	signed To:
Cod	ordinated With:
Adı	ministration and Logistics
•	Records and reports associated with tracking the status of evacuation/re-entry events Maps depicting routes designated as primary and alternate evacuation routes Provisions for moving essential supplies and equipment from the evacuation area (e.g., medical and sanitation supplies, food, water, communication systems, emergency power generators, fuel, emergency and support vehicles.)
• Act	Mutual aid agreements with neighboring jurisdictions for support to the evacuation/re-entry effort.
Ass	igned To:
Cod	ordinated With:

#### **EVACUATION AND RE-ENTRY PLANNING TOOL**

#### **Animal Control & Care Agency**

- Makes an estimate of the number of animals that may need to be evacuated from the high risk area
- Coordinates with the Evacuation Coordinator to arrange travel routes and schedules for:
  - Farm animals
  - Laboratory animals
  - Animals in kennels, pet stores, animal shelter or veterinary hospitals
  - Animals in zoos
- Mobilizes specialized vehicles and personnel that may be needed to evacuate animals
- Implements animal evacuation
- As appropriate, dispatches animal search and rescue teams
- Makes provision to protect and secure facilities and equipment not taken out of area to be evacuated
- Relocates organizational equipment and supplies that will be moved from the evacuation area
- Relocates organizational equipment and supplies back into evacuated area after event if appropriate

Actions Required:		
Assigned To:		
Coordinated With:		

EVACUATION AND RE-ENTRY PLANNING TOOL
Annex Development and Maintenance
Who is responsible for:
Coordinating the revision of the Evacuation Annex
Keeping its hazard specific appendices current
Ensuring that implementing instructions are developed
Actions Required:
Assigned To:
Coordinated With:
Authorities and References
Authorities for the evacuation/re-entry function
• State
Local, Tribal or Territorial
Pertinent References
Actions Required:
Assigned To:
Coordinated With:

EVACUATION AND RE-ENTRY PLANNING TOOL				
Exercising the Annex				
<ul> <li>□ Who is responsible for:         <ul> <li>Planning evacuation/re-entry exercises</li> <li>Developing evacuation/re-entry exercises</li> <li>Ensuring evacuation/re-entry exercises are conducted and critiqued</li> </ul> </li> </ul>				
Actions Required:				
Assigned To:				
Coordinated With:				

### **Appendix B: Post Course Test/Answer Sheet**

#### Circle the best answer.

- 1. a b c
- 2. a b c
- 3. a b c
- 4. a b c
- 5. a b c
- 6. a b c
- 7. a b c
- 8. a b c
- 9. a b c
- 10. a b c
- 11. a b c
- 12. a b c
- 13. a b c
- 14. a b c
- 15. a b c
- 16. a b c
- 17. a b c
- 18. a b c
- 19. a b c
- 20. a b c
- 21. a b c
- 22. a b c
- 23. a b c
- 24. a b c